

Food labeling: Ingredient exemptions and product claims

Elena Krasovskaia¹, Bradley J. Rickard¹, Brenna Ellison², Brandon McFadden³ and Norbert Wilson⁴

¹Cornell University, Ithaca, NY, USA, ²Purdue University, West Lafayette, IN, USA, ³University of Arkansas, Fayetteville, AR, USA and ⁴Duke University, Durham, NC, USA Corresponding author: Bradley J. Rickard; Email: b.rickard@cornell.edu

(Received 15 June 2023; revised 28 December 2023; accepted 29 December 2023; first published online 12 February 2024)

Abstract

New breeding methods have provided scientists with opportunities to improve traits in a wide range of crops, however, there remains resistance to foods that are produced from these crops, and mandates on labels used to describe such processes continue to be a source of policy debate. Here we focus on gene editing and examine (i) whether consumer acceptance varies when the technology is applied to different ingredients (unrefined versus highly refined ingredients) and (ii) the impact of two different claims related to gene editing (health-focused claim versus an environment-focused claim). Our results show that consumers are less likely to purchase a food product that includes gene-edited ingredients, yet the ingredient that is gene-edited is not important. We also find evidence that both of our selected claims about foods produced using gene-edited ingredients would increase consumers' likelihood to purchase relative to the case with no claims.

Keywords: Ambiguity effects; food waste; framing effects; fruits and vegetables; gene editing

JEL codes: Q13; Q18

Introduction

Changing dietary patterns, rising food security issues, and the effects of climate change on our food supply call for creative solutions in the global food industry. New breeding methods have provided scientists with opportunities to improve traits in a wide range of crops and animals. Such improvements include increased crop yields, reductions in fertilizer and pesticide use, increased resilience of crops to heat, reductions in food loss and food waste, and improvements in nutritional attributes and taste (Zhang et al. 2018; Kawall, Cotter and Then 2020). However, there remains significant resistance to foods produced with crops that use modern genetic modification techniques stemming from various groups, including consumers, farmers, and environmentalists (National Academies of Science, Engineering, and Medicine 2016; Caputo, Lusk and Kilders 2020).

© The Author(s), 2024. Published by Cambridge University Press on behalf of Northeastern Agricultural and Resource Economics Association. This is an Open Access article, distributed under the terms of the Creative Commons Attribution licence (http://creativecommons.org/licenses/by/4.0/), which permits unrestricted re-use, distribution and reproduction, provided the original article is properly cited.

For consumers, the sources of controversy are also numerous, ranging from ethical concerns (Loureiro and Hine 2004) to food technology neophobia (Marette, Disdier and Beghin 2021; Ortega, Lin and Ward 2022) to negative stigma (Jiang and Fang 2019) to a general aversion to the potential risks that have been reported to accompany modern breeding techniques (Costanigro and Lusk 2014). In addition, the lack of public acceptance for genetically engineered crops has limited the capacity for this technology to realize its full market potential, and this has fueled a concern that gene-edited food products may face similar barriers and suffer similar consequences (Qaim 2020; Alston et al. 2021; Lusk, Roosen, and Bieberstein 2014).

We have witnessed the emergence of laws that mandate food labels for products that use crops employing specific breeding methods worldwide. In the United States, food products produced using genetically engineered crops were required to be labeled beginning in 2022 (Ellis 2022), yet gene-edited organisms have been exempted from these regulations. This exemption is conditional on these organisms only containing combinations of genetic materials that otherwise could be developed through conventional breeding (Lassoued et al. 2021). Moreover, the label mandate in the United States provides food manufacturers flexibility as they can communicate the presence of genetically engineered inputs in various forms, and ingredients that are derived from genetically engineered crops but are highly refined do not need to be labeled if no modified genetic material is detectable (see Reiley 2022 for details).

Our research focuses on two interrelated issues concerning label mandates for genetically modified food products¹ in the United States. First, we examine consumer acceptance of a genetically modified product when the technology is applied to different ingredients. Second, we evaluate consumer response to claims about potential benefits from genetic modifications. The future of label mandates for foods produced with genedited crops remains unsettled (Selfa, Lindberg, and Bain 2021), and this is expected to continue to be a significant food policy debate worldwide.

Mandatory labels for specific genetic modifications often include minimum thresholds and allow for certain exemptions. In the United States, the labels become mandatory once the genetically modified material exceeds 5% of the total ingredients (NBFDS 2018), and food manufacturers do not need to label the food product if it only includes ingredients that are a highly refined version of genetically modified crops (USDA, 2022; Reiley 2022). In practice, it is only when specific unrefined ingredients are genetically modified that the final product is considered to be genetically modified, and the product is subject to the label mandate. When consumers observe a food product without a label about genetic modification, they may be unaware of ingredient exemptions and assume that none of the ingredients are genetically modified. Although some research suggests that consumers show greater trepidation towards genetic innovations of unrefined ingredients from animal and horticultural products (Alston 2004; Frewer, Howard, and Aaron 1998; Lusk, McFadden, and Rickard 2015), we expect that consumers, or a subset of consumers, may respond to a label about genetic modification for a processed food product regardless of whether the genetic modification applies to refined or unrefined ingredients. This question has policy implications for how the label mandate is implemented and the role of exemptions for genetically modified ingredients that have been highly refined.

Given the rise of claims (e.g., health, financial, and environmental) made directly on packaged food products or indirectly as part of an associated promotional message, we expect that consumers may be influenced by different claims related to genetic

¹Although we make reference to all genetic modifications (which includes traditional breeding, genetic engineering and gene editing), we are particularly interested in the impact of label mandates for gene-edited crops, and this is the focus of the questions we included in our survey.

modifications. Restricting or enabling the use of such claims by food manufacturers as part of a labeling mandate is expected to have important industry implications.

Our research uses data from an online survey designed to elicit U.S. consumers' likelihood to purchase two food products (potato chips and apple pie) manufactured using gene-edited ingredients. We considered scenarios where gene editing was applied only to the unrefined ingredient (potatoes in the case of potato chips and apples in the case of apple pie) and only to a highly refined ingredient (vegetable oil in both cases). In addition, we considered treatments to examine consumer response to two claims; one claim was about the potential benefits of gene-edited ingredients to human health, and the second claim was about the potential positive impact on food waste and the environment due to the use of gene-edited ingredients. Earlier evidence suggests that consumer acceptance of food produced using genetically modified crops increases if the product yields direct benefits to consumers, compared to improvements in agronomic traits, such as pest resistance and increased crop yield (Muringai, Fan and Goddard 2020; Costa-Font, Gil and Traill 2008; Caputo, Lusk and Kilders 2020).

In the next section, we provide an overview of the research that has examined consumer response to labels for genetically modified food products, the impact of label mandate exemptions, and claims for gene-edited food products. In the third section, we present a detailed description of the survey used to collect our data. The fourth section outlines our empirical approach and presents the results. The final section offers both policy and industry implications from our research with a discussion on the potential ambiguity effects surrounding labels and the potential framing effects associated with product claims.

Background and motivation

Processed food products include a range of information on the package that may help consumer decision-making. This information includes i) production process attributes that provide details about the methods used in the production of the product and the ingredients in the product (e.g., organic production and genetic modifications), and ii) product attributes such as ingredient lists, nutrient content, and various (health, environmental, and financial) claims. In many countries, we observe laws that regulate both the production process attributes, and the product attributes, yet such laws have not been harmonized across countries. Mandatory labeling regulations have the capacity to affect consumer choices as they might send a signal that marked foods are somehow inferior or superior to non-labeled products (Costanigro and Lusk 2014; Qaim 2020; Kawall, Cotter and Then 2020).

Production process labels

Mandatory labels for production process attributes exist for processes that are viewed favorably by consumers (e.g., organic) and for processes that are viewed as less favorable by consumers (e.g., genetic engineering). Furthermore, depending on the nature of the mandatory label, the label can communicate properties for all of the ingredients in a food product (e.g., the USDA Organic Seal), but in other cases, the label communicates the presence of a trait for some, but not all, ingredients in a processed food product (e.g., genetic engineering). In the specific case of labels for genetically engineered food products in the United States, the mandate makes exemptions for genetically modified ingredients that have been highly refined. Most label mandates for production process

²The label mandate for genetically engineered products allows food manufacturers to voluntarily disclose all ingredients that are genetically modified, but the mandate only requires the disclosure of the unrefined ingredients.

attributes do not require disclosure of the attribute across the ingredients used in the final product. For more favorable process attributes such as those communicated by the USDA Organic Seal, many food manufacturers will voluntarily list the ingredients that carry the attribute; this may provide a halo effect and further boost consumer demand even though the presence of the USDA Organic Seal requires that all ingredients be organic.³

There is substantial evidence that consumers discount genetically engineered food items compared to conventional analogs, and more recent work has shown that the same is true for gene-edited foods (Ortega, Lin and Ward 2022; Caputo, Lusk and Kilders 2020). Recent work by Caputo, Lusk and Kilders (2020) indicates that consumers' willingness to pay for products with gene-edited ingredients is lower than that for products with genetically engineered ingredients, yet they also found that there was a very low awareness among consumers regarding gene editing compared to genetical engineering. Our research shares some similarities with Caputo, Lusk, and Kilders (2020), but we also provide some extensions to their work studying ingredient-specific effects and the impact of product claims. Caputo, Lusk, and Kilders (2020) consider consumer response to fresh and processed foods that use a gene-edited ingredient (as we do), but they do not consider the response across different ingredients for a given food product. They also examine the role of claims associated with foods produced using gene editing (e.g., environmental claims), but do not examine the implications of different types of claims (e.g., environmental claims versus health claims).

There is also evidence that although consumers discount gene-edited products compared to conventional items, the discount is not as significant as it is for genetically engineered products (Marette, Disdier and Beghin 2021; Ortega, Lin and Ward 2022; Muringai, Fan and Goddard 2020). Findings from meta-analyses of numerous studies indicate that, in general, consumers are willing to pay premiums to avoid genetically engineered foods (Lusk et al. 2005; Clare, Dominic, and David 2006; Dannenberg 2009). The extent of consumer aversion to genetically engineered foods varies among products and across consumers, and this variation depends largely on the direct benefits perceived by consumers, their trust in government and regulatory agencies, and their level of knowledge of each breeding technique (Muringai, Fan and Goddard 2020; Ortega, Lin and Ward 2022; Caputo, Lusk and Kilders 2020).

It is much less common for food manufacturers to list details of the ingredients when a less favorable attribute is the subject of the label mandate. For example, when a food product carries the label mandate for bioengineering (a genetically engineered product), the ingredient list does not disclose which ingredients are genetically engineered. Furthermore, exemptions for certain highly refined ingredients provide food manufacturers with additional opportunities not to disclose ingredients derived from genetically modified crops. In light of this, it is plausible that this lack of clarity over which ingredients are genetically modified, or derived initially from genetically modified crops, could be confusing for some consumers and may be a source of ambiguity. Additionally, full disclosure of the genetic composition of all ingredients may dampen overall demand for the food product, especially if consumers assume that the label mandate applies to all ingredients in a manufactured food product. Such ambiguity effects would warrant a re-examination of how label mandates are implemented, and how consumers would respond to alternative label mandates that did not allow for ingredient exemptions.

³In the United States, the National Organic Program within the USDA oversees and enforces organic regulations. There are four organic labeling categories – 100 percent organic, organic, made with organic ingredients, and a listing of specific organic ingredients – of which the first two categories are allowed to carry the USDA Organic Seal (McEvoy 2021).

Product labels

In addition to a labeling mandate that specifies a production process attribute, many other sources of information displayed on food packaging can affect consumers' food choice decisions. These include a wide range of claims about the product (notably regarding health, but also claims related to the environment and product value), and certain claims are also subject to regulation in some countries (Lalor and Wall 2011). Research analyzing consumer demand for genetically modified (both genetically engineered and gene-edited) potatoes among Canadian consumers found that acceptance depended on the stated product benefits, the type of breeding technology used, and the brand (Muringai, Fan and Goddard 2020). Their results indicate a higher willingness to pay for genetically modified potatoes in the presence of a claim about health attributes (such as reduced acrylamide produced when potatoes are fried) and improvements in environmental attributes (relative to genetically modified potatoes without these benefits). Colson and Huffman (2011) found that consumers were willing to pay more for vegetables with intragenic modifications when accompanied by claims about increased nutrient content compared to conventional products. Other research finds that consumer acceptance of genetically modified foods increases when there are claims highlighting specific direct benefits for consumers, such as improved health (De Steur, et al. 2013; González, Johnson and Qaim 2009), lower levels of acrylamide content (Harkness and Areal 2018; McFadden and Huffman 2017), improvements in taste (Loureiro and Bugbee 2005), mitigation of world food shortages (Moon and Balasubramanian 2003), and an increase in environmental amenities (Frewer, Howard and Shepherd 1996).

The use of claims on food packages is a topic that has been controversial (Nocella and Kennedy 2012). Food manufacturers have a long history of using claims to affect consumer decision-making, and as a result, there continue to be discussions on the role of public policy in governing claims for food products (Roe, Levy and Derby 1999). Research shows that consumers are more accepting of genetic modifications when these food products carry claims or are otherwise linked to information that states implicit benefits for consumers or the environment compared to information about agronomical benefits accruing mainly to producers (e.g., pest resistance). Here we extend this literature to focus on the role of health and environmental claims made by food manufacturers that could plausibly be associated with gene editing. The health-related claim follows earlier work and highlights the potential for gene-edited foods to deliver human health benefits. The environmental claim focuses on the potential for gene-edited crops to combat food loss and waste. Our environmental claim is motivated by some real-world promotional messages that explicitly link genetically engineered apples and potatoes to reductions in food loss and waste. Specifically, promotion messages released with the commercialization of the Arctic® apple noted that it has the capacity to reduce food waste (see https://arcticapples.com/about-us/). In addition, messages by Simplot released with the commercialization of the Innate® potato highlighted its ability to combat food loss (see https://www.innatepotatoes.com).

Motivation for the selected food products used in our survey

Gene editing has been applied to a number of crops, including camelina sativa, casava, flaxseed, grapefruit, maize, mushrooms, oranges, potatoes, rice, soybeans, tomatoes, and wheat (Zhang et al. 2018). Given the expansion of interest in using gene editing by plant breeding programs and the number of gene-edited crops that are being developed and commercialized (Menz et al. 2020), there is a need for more research that examines

consumer acceptance of gene editing. Our survey asked subjects to consider gene-edited ingredients in one of two manufactured food products: potato chips and apple pie.

We chose these manufactured products because (i) they both include an unrefined fruit or vegetable crop as the primary ingredient, (ii) they both include vegetable oil which is typically considered to be a highly refined ingredient derived from genetically modified crops but exempt from the U.S. label mandate, and (iii) apples and potatoes are two crops that have witnessed commercialization of genetically engineered varieties.

More research is needed to carefully understand the market potential for crops produced with this technology, as well as the effect that label mandates may have on consumers of manufactured products that use gene-edited ingredients. In particular, we seek to better understand how consumers respond to mandates that disclose the presence of genetically modified ingredients (unrefined ingredients and highly refined ingredients derived from genetically modified crops). We are also interested in food product claims and the potential framing effects; our survey includes treatments to study consumer response to product claims that report the benefits of gene editing to human health and the environment.

Survey design

A description of the survey

The data used in the analysis are from a longitudinal survey that asked a panel of consumers a wide range of questions related to food purchase and food consumption decisions. The survey contained five sequential waves; wave 1 (n = 4,446) was distributed in mid-March 2020, wave 2 (n = 2,579) in late-March 2020, wave 3 (n = 1,613) in early-April 2020, wave 4 (n = 1,389) in late-April 2020, and wave 5 (n = 2,002) in October 2020⁵. Each wave contained a core set of recurring questions about food expenditures and food acquisition decisions (for more details see Ellison et al. 2021), and then each wave included a unique set of supplementary survey questions. In wave 1, the supplementary questions elicited demographic details and food purchasing habits among the respondents. In waves 2 and 5 of the survey, we included unique questions to evaluate consumers' responses to gene-edited food products. In wave 2, we included three questions to elicit consumers' likelihood to purchase potato chips with and without gene-edited ingredients and with and without claims touting potential benefits from the gene-edited product. In wave 5, we replicated the supplementary questions used in wave 2, but here we used apple pie as the food product being studied.

Table 1 shows some descriptive statistics for the subjects from wave 2.⁷ Reporting of the data from the U.S. Census Bureau (2020) does not align exactly with the variables we collected, which are shown in Table 1. However, there is substantial overlap between the summary statistics for our sample in wave 2 and the average values reported by the U.S.

⁴The full version of the survey is available upon request from the authors.

⁵For Waves 2, 3, and 4, subjects were recruited from the respondents in the previous wave. Similar to wave 2, wave 5 subjects were recruited from the respondents in wave 1.

⁶Wave 3 included a choice experiment examining consumer response to initiatives for combating food waste and wave 4 included a best/worst survey evaluating options for foods produced using different technologies.

⁷Wave 5 was not a part of our original longitudinal survey; it was added as a supplementary wave after the first four waves were completed and we decided to further explore consumer response to gene-edited ingredients in manufactured foods. All data were collected by a third-party supplier (Qualtrics); the identifying codes for subjects in wave 5 were reset and do not match the codes used to identify subjects in the earlier waves. We did not recollect demographic information from subjects in wave 5, and therefore we do not have demographic details for respondents in wave 5.

Table 1. Demographic characteristics for subjects in wave 2^a

Variable	N (%)
Sex	
Male	1,354 (52.5)
Female	1,225 (47.5)
Race	
White/Caucasian	1,586 (61.5)
Black/African American	290 (11.2)
Hispanic or Latino/a or Latinx	392 (15.2)
American Indian or Alaska Native	47 (1.8)
Asian/Pacific Islander	182 (7.1)
Other	82 (3.2)
Income	
Under \$25,000 per year	426 (16.5)
\$25,000-\$49,999 per year	525 (20.4)
\$50,000-\$74,999 per year	459 (17.8)
\$75,000-\$99,999 per year	325 (12.6)
\$100,000 or more per year	844 (32.7)
Region	
Northeast	501 (19.4)
South	937 (36.3)
Midwest	469 (18.2)
West	672 (26.1)
Age	
18–24 years	23 (0.9)
25–34 years	217 (8.4)
35–44 years	351 (13.6)
45–54 years	436 (16.9)
55-64 years	717 (27.8)
65 or more years	833 (32.3)
Education	
Some High School	31 (1.2)
High School Diploma/GED	332 (12.9)
Associates or Technical Degree	277 (10.7)
Some College	479 (18.6)
	(Continue

Table 1. (Continued)

Variable	N (%)
Bachelor's Degree	874 (33.9)
Advanced Degree	583 (22.6)
Use SNAP	287 (11.1)
Use Food Pantry	170 (6.6)
Number of observations	2,579

^aThere is substantial overlap between the summary statistics for our sample in wave 2 and the average values reported by the U.S. Census Bureau (2020) for gender, income, and region. Our sample is slightly less racially diverse, older, and more educated.

Census Bureau (2020) for gender, income, and region. Our sample is less racially diverse, older, and more educated. As shown in the Appendix, results from additional analyses of the data from wave 2 that include demographic variables as controls do not significantly affect our main results.

We pre-tested the survey with 10 respondents and hosted a focus group discussion to identify potential areas of confusion. Our University's Institutional Review Board granted ethical approval for the involvement of human subjects in our study (reference number blinded for review). All subjects in the survey gave informed consent via the statement: "I am aware that my responses are confidential, and I agree to participate in this survey", where an affirmative reply was required to enter the survey; subjects were also able to withdraw from the survey at any time without providing a reason. In addition, we included a "cheap talk" screen at the start of the survey, and a quality check question within the survey, in an effort to reduce any hypothetical bias issues.

Survey questions

Figure 1 outlines the organizational flow for the survey questions included in waves 2 and 5. Each subject was asked, in three subsequent questions, to state their likelihood to purchase a food product on a 5-point Likert scale (where 1 = "Extremely Unlikely", ..., 5 = "Extremely Likely"). In wave 2 the food product is potato chips, and in wave 5 the product is apple pie. We used generic product names (i.e., no brand names) and package sizes to describe the products. We did not show product images to mitigate the confounding effects of brand-level preferences amongst the participants.

The first question (Q1) asks subjects about their likelihood to purchase the product with no gene-edited ingredients labeled. Data from wave 2 yielded 2,579 usable responses for Q1, and data from wave 5 yielded 2,002 usable responses from Q1. In the second question (Q2), we ask subjects about their likelihood to purchase the same product shown in Q1 but with an ingredient labeled as gene-edited. Here approximately half of the subject pool is randomly selected to see the unrefined ingredient (potatoes or apples) labeled as gene-edited, and the other half sees the refined ingredient (vegetable oil) labeled as gene-edited. In the final question (Q3), we randomly split the samples in Q2 and asked subjects

⁸The pre-testing and focus group discussion were done with college students and university staff members, and no changes were made to the survey components as a result.

⁹Four observations were removed from the potato chip wave and twelve observations were removed from the apple pie wave due to missing values for Q1 (baseline likelihood to purchase).

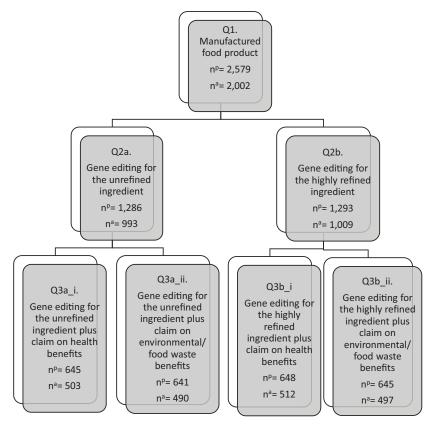


Figure 1. Between-subject survey design. Note: The Manufactured product is either potato chips (sample sizes denoted with superscript *p*) or apple pie (sample sizes denoted with superscript *a*). The unrefined ingredient is potatoes for potato chips, and it is apples for apple pie; the highly refined ingredient is vegetable oil for both manufactured food products.

their likelihood to purchase the same product with the same gene-edited ingredient, but we included a claim that explains the potential benefits of the gene-edited ingredient. The third question that randomly divides the original sample into four groups creates the between-subject design in our survey. The order of the questions was not randomized but the subjects were randomly placed into the sub-questions for Q2 and Q3. We also performed a mean comparison of demographics across the treatment groups for wave 2, and the results indicate that there are no significant differences in terms of demographics across the four treatment groups.

In Figure 2, we provide an example of the three sequential questions that we asked subjects in one specific treatment group. The figure outlines the within-subject design of the survey. Here the subject is in wave 2 and asked about their likelihood to purchase potato chips; for Q2 they are randomly assigned to the group that is presented a label stating that the unrefined ingredient (potatoes) is gene-edited. Figure 2 also shows the third question (Q3) that subjects see in this specific case, which also includes information that the gene-edited potatoes have an environmental benefit due to their potential to reduce food waste.

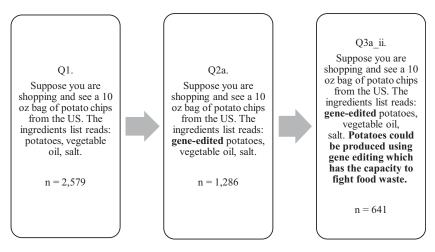


Figure 2. An example of the within-subject survey questions.

Although not shown in Figure 2, subjects were also provided with the following details as part of the explanation about gene editing. These details were provided to subjects before they were asked to provide their response to the likelihood question in Q2. Below is the text shown to a subject (just prior to Q2) that was randomly placed in the group with gene editing applied to the unrefined ingredient.

Specific genes can be edited, but only using genes from that same plant. Using genes from other species isn't allowed. The USDA recently proposed that plants produced using gene editing will be treated the same as conventionally bred plants. Potatoes produced using gene-editing may be labeled as organic (if other production requirements are satisfied) or GMO-free.

Furthermore, prior to answering their likelihood to purchase response to Q3, subjects were given details about gene editing and the specific treatment. Below is the text shown to a subject (just prior to Q3) that was randomly placed in the group with gene editing applied to the unrefined ingredient and the treatment that discusses the potential environmental benefits of gene editing.¹⁰

Specific genes can be edited, but only using genes from that same plant. Using genes from other species isn't allowed. The USDA recently proposed that plants

¹⁰For the treatments that focus on the potential health benefits associated with gene editing, the following text was used and based, in part, on Niiler (2018).

Specific genes can be edited, but only using genes from that same plant. Using genes from other species isn't allowed. The USDA recently proposed that plants produced using gene editing will be treated the same as conventionally bred plants. Potatoes produced using gene-editing may be labeled as organic (if other production requirements are satisfied) or GMO-free. Relative to conventional potatoes, gene-edited potatoes will contain less of an enzyme that is a precursor of acrylamide which research has shown is linked to some types of cancer. As a result, the use of gene-edited potatoes in the manufacturing of potato chips may improve human health.

	Potato	Chips	Apple	e Pie
Questions	Potato	Oil	Apple	Oil
Conventional (Q1)	3.86	3.89	2.92	3.06
Gene-Edited (Q2)	2.84	2.93	2.32	2.43
Number of Observations	1,286	1,293	993	1,009

Table 2. Average likelihood to purchase across Q1 and Q2 by product and ingredient

Note: Likelihood to purchase was measured on a five-point scale ranging from 1 = Extremely Unlikely to 5 = Extremely Likely.

produced using gene editing will be treated the same as conventionally bred plants. Potatoes produced using gene-editing may be labeled as organic (if other production requirements are satisfied) or GMO-free. Relative to conventional potatoes, gene-edited potatoes will contain less of an enzyme that causes the crop to deteriorate. Because the deteriorated portions of potatoes are not used in the manufacturing of potato chips, the use of gene-edited potatoes will reduce food waste.

Empirical approach and results

Respondents were randomized across groups that varied by food product (i.e., potato chips or apple pie), ingredient (i.e., unrefined or highly refined), and the benefit provided by gene-editing (i.e., reduced food waste or improved human health). After being randomized into a group, respondents were asked three questions measuring their likelihood to purchase (LTP). The first question (Q1) asked LTP for a conventional product, the second question (Q2) asked LTP for the same product with a gene-edited ingredient, the third question (Q3) included information about a possible benefit associated with the gene-edited ingredient when asking for the subject's LTP.

Table 2 shows the mean LTP responses for Q1 and Q2, and here we see that consumer demand for both food products falls once it is revealed that an ingredient is labeled as gene-edited. From Table 2, it is not clear whether consumers are more hesitant to accept products with gene editing applied to the unrefined ingredient (potatoes/apples) or the refined ingredient (oil), but additional analysis will be used to examine this question. Table 3 builds on the information presented in Table 2, but here we present the mean LTP values for Q1, Q2, and Q3 across the treatment groups. The descriptive statistics in Table 3 indicate that the addition of claims in Q3 leads to a "rebound effect" in LTP relative to Q2, but the mean LTP for Q3 is still below the values reported in Q1.

Consumer acceptance of gene editing across ingredients

Our design allows us to consider the effects of gene editing on consumers' LTP across ingredients. This question is motivated by the policy debate surrounding the exemption of certain ingredients from the genetically engineered label mandate in the United States. In the following notation, we use subscript i to denote a respondent, j for an ingredient, k for a product claim, and l for a food product. The between-ingredient differences in LTP for a food product were determined by using the difference in Q2 and Q1 (each measured on a 5-point scale) as the dependent variable in a linear regression model that is specified

Table 3. Average likelihood to purchase across the three questions by product, ingredient, and group

		Potato	Chips		Apple Pie				
	Potat	Potato Oil		Apple	2	Oil			
Questions	Food Waste	Health	Food Waste	Health	Food Waste	Health	Food Waste	Health	
Conventional (Q1)	3.84	3.89	3.84	3.93	2.92	2.93	3.06	3.06	
Gene-Edited (Q2)	2.74	2.95	2.90	2.96	2.31	2.34	2.43	2.43	
Gene-Edited with a Claim (Q3)	2.87	3.20	2.98	3.28	2.52	2.64	2.56	2.73	
Number of Observations	641	645	645	648	490	503	497	512	

Note: Likelihood to purchase was measured on a five-point scale ranging from 1 = Extremely Unlikely to 5 = Extremely Likely.

uniciciices		
Ingredients	Potato Chips	Apple Pie
Oil	0.069	-0.031
	(0.051)	(0.051)
Constant	-1.023***	-0.600***
	(0.036)	(0.035)
Root MSE	1.30	1.14
Number of Observations	2,579	2,002

Table 4. Estimated coefficients from the linear regression models to determine between-ingredient differences

Note: *** denotes a *p*-values < 0.01. Clustered standard errors are reported in parentheses. The baseline variable is the unrefined ingredient (Potato or Apple).

in equation (1). As a reminder, and as described in Figure 1, Q1 asked LTP for a conventional version of the product and Q2 asked LTP for the same product with a gene-edited ingredient.

$$(Q2 - Q1)_{il} = \delta_{0l} + \delta_{1l}Oil_i + \varepsilon_{il}$$
(1)

where $(Q2 - Q1)_{il}$ is the difference in LTP between Q2 and Q1 for respondent i and food product l. Oil_i is an indicator variable equal to one if respondent i was randomized to a group making choices for oil products, and δ_{1l} estimates the ingredient effects relative to the unrefined ingredient (potatoes in the case of potato chips and apples in the case of the apple pie), and ε_{il} is a normally distributed error term with a mean of 0.

The results in Table 4 show no statistically significant ingredient effects in either food product. This is an important result as it highlights that consumer LTP in a food product decreases regardless of whether the modification is for unrefined or highly refined ingredients. This finding suggests that consumers may behave differently in the marketplace in the absence of ingredient exemptions that currently exist within label mandates.

On the role of product claims

Next, we examine the consumer response to product claims that seek to communicate the potential benefits of gene editing. Within-group differences for LTP across the three questions were determined by estimating an ordered logistic regression model for each group. The LTP responses from the three questions were stacked, and the models can be specified by:

$$Pr(LTP_{iikl}^*) = \beta_{1jkl}Q2 + \beta_{2jkl}Q3 + \varepsilon_{il}$$
 (2)

where LTP_{ijkl}^* is the latent score LTP for respondent i, ingredient j, claim k, and food product l. Q2 and 3 are indicator variables equal to one for the associated LTP responses, β_{1jkl} and β_{2jkl} are estimated coefficients that determine whether LTP for Q2 and Q3 were different from LTP for Q1, and ε_{il} is a logistically-distributed error term. Wald tests were conducted post-estimation to determine differences between Q3 and Q2 ($\beta_{2jkl} - \beta_{1jkl}$).

Results in Table 5 show that LTP was less in Q2 and Q3 than in Q1 for all groups and ingredients for both food products. Additionally, the Wald test results show that information about the benefits of gene editing provided to respondents in Q3 increased the

Table 5. Estimated coefficients from the ordered logistic regression models to determine within-group differences

		Potato	o Chips		Apple Pie				
	Pota	ito	Oi	[Арр	le	Oil		
Independent Variable	Food Waste	Health							
Gene-Edited (Q2)	-1.674***	-1.436***	-1.466***	-1.402***	-0.928***	-0.862***	-0.941***	-0.904***	
	(0.087)	(0.078)	(0.085)	(0.080)	(0.077)	(0.076)	(0.081)	(0.077)	
Gene-Edited with a Claim (Q3)	-1.470***	-1.067***	-1.347***	-0.961***	-0.614***	-0.425***	-0.749***	-0.472***	
	(0.083)	(0.078)	(0.084)	(0.074)	(0.076)	(0.076)	(0.080)	(0.078)	
Wald Statistic for Q2 vs Q3	22.67***	60.60***	11.03***	65.12***	34.71***	62.37***	17.87***	65.17***	
Log Pseudolikelihood	-2,899	-2,895	-2,919	-2,931	-2,184	-2,260	-2,231	-2,328	
Number of Observations	1,923	1,935	1,935	1,944	1,470	1,509	1,481	1,536	
Number of Clusters	641	645	645	648	490	503	497	512	

Note: ***denotes a p-value <0.01. Clustered standard errors are reported in parentheses. The baseline variable is the LTP for the Conventional Product collected in Q1.

Table 6. Estimated	coefficients	from	the	linear	regression	models	to	determine	between-group
differences									

Groups/Claims	Potato Chips	Apple Pie
Oil/Health	0.231***	0.172***
	(0.046)	(0.048)
Potato (Apple)/Food Waste	0.058	0.077
	(0.039)	(0.047)
Potato (Apple)/Health	0.172***	0.161***
	(0.041)	(0.048)
Constant	0.080***	0.133***
	(0.025)	(0.031)
Wald Statistic for Oil Health vs Potato/Apple Food Waste	12.61***	3.45*
Wald Statistic for Oil Health vs Potato/Apple Health	1.37	0.04
Wald Statistic for Potato/Apple Food Waste vs Potato/Apple Health	6.68***	2.70
Root MSE	0.81	0.79
Number of Observations	2,579	2,001

Note: ***, ***, and *denote *p*-values <0.01, <0.05, and <0.10 respectively. Clustered standard errors are reported in parentheses. The baseline variable is the refined ingredient (Oil) and the Food Waste claim treatment in Q3.

LTP relative to that from Q2. The magnitude of the Wald statistics in Table 5 highlights that there is a greater consumer response to the treatments focusing on health benefits. Therefore, in the next model, we examine the between-group differences in LTP for a food product. These were determined by using the difference in LTP in Q3 and Q2 as a dependent variable in a linear regression model that can be specified by:

$$(Q3 - Q2)_{il} = \gamma_{0l} + \gamma_{1l}Oil_Health_i + \gamma_{2l}Product_FoodWaste_i + \gamma_{3l}Product_Health_i + \mu_{il}$$
(3)

where $(Q3 - Q2)_{il}$ is the difference in LTP between Q3 and Q2 for respondent i and food product l. Oil_Health_i , $Product_FoodWaste_i$, and $Product_Health_i$ are indicator variables equal to one if respondent i was randomized to the associated groups, and γ_{1l} , γ_{2l} , and γ_{3l} estimate group differences relative to the base group $(Oil_FoodWaste_i)$, and μ_{il} is a normally distributed error term with a mean of 0. Again, Wald tests were conducted post-estimation to determine differences between groups with estimated coefficients (e.g., $\gamma_{1l} - \gamma_{2l}$).

Results in Table 6 show the differences in LTP from Q2 to Q3 for groups relative to the base treatment where subjects were presented with gene-edited oil and information that it had the potential benefit of reducing food waste. For the subjects in groups that received information about the health benefits of gene editing (for potato chips or apple pie) relative to base groups, the results show a positive and statistically significant effect on the LTP. Wald test shows that, for potato chips, the treatment focusing on health benefits for gene-edited potatoes also had a statistically significant increase in LTP relative to the group exposed to the treatment describing the food waste benefits for gene-edited potatoes. From the Wald tests for the apple pie treatments, there was no strong statistical evidence of other

group differences not observed in the linear regression model results in Table 5. The results in Table 6 have important industry implications as they suggest that consumers do respond to product claims and that the claims about health benefits carry greater weight than claims about environmental benefits from gene editing.

Our results align with, and extend, earlier work in this space. We find consumers responded more favorably to claims linking gene-edited foods to health benefits (versus claims related to food waste and the environment). Muringai, Fan, and Goddard (2020) also found that consumers are willing to pay more for gene-edited potatoes with health-related benefits (reduced acrylamide produced when potatoes are fried) compared with gene-edited potatoes that are resistant to pesticides. Overall, we find that U.S. consumers had lower LTP food with gene-edited ingredients, and this aligns with recent work, also focusing on apples, by Marette, Disdier, and Beghin (2021). In addition, Caputo, Lusk, and Kilders (2020) also found a rebound effect in consumers' willingness to pay for gene-edited foods after information highlighting potential benefits of gene editing was shared. Furthermore, Caputo, Lusk, and Kilders (2020) find that demand for gene-edited foods varies across products and level of processing, but we add to research in this arena as we focus on differences across ingredients.

Additional results that include demographic variables

In the Appendix, we include three tables to showcase how our results are impacted by including demographic variables in the specification. In each case, we use demographic details for subjects in Wave 2 and provide a side-by-side comparison of the original results without control variables included (on the left) and with control variables included (on the right).

The first column in Table A1 replicates the results from Table 4 for Wave 2 on the left, and the second column shows the results from a specification that includes control variables for sex, race, income, age, education, SNAP usage, food pantry usage, and presence of children in the household. The results across the two columns are qualitatively similar. Table A2 compares the results from Table 5 for Wave 2 to a model that includes the same set of control variables, and Table A3 does the same exercise for the results in Table 6. The results in tables A1, A2, and A3 suggest that adding control variables for analysis of Wave 2 data does not alter the general thrust of our findings described above. Since we do not have demographic details for the subjects in Wave 5, and because we find that the results from Wave 2 are not significantly affected when control variables are included, we consider the results in Tables 4, 5, and 6 to be our main results.

Policy and industry implications

This research was motivated by policy debates concerning label mandates for genetically modified products in the United States and elsewhere. This includes the discussions about threshold levels, ingredient exemptions, the language used to describe genetic engineering, and the images used on the label, coupled with marketing efforts by the food industry to highlight some of the benefits of genetic modifications. Understanding how consumers will respond to the label mandates and the surrounding information is important to both policymakers and industry stakeholders, including food manufacturers, food retailers, and agricultural producers.

Studying consumer behavior as it relates to mandatory labels is particularly important for processed food products that contain multiple ingredients. We chose to focus on examining the impact of ingredient exemptions that are part of the genetically modified "bioengineered food" label in the United States. There exists a tension between the food

industry and consumer advocate groups over these ingredient exemptions, in particular for the exemptions of highly refined ingredients that were derived from genetically modified crops. Results from data collected in our survey show that consumers respond negatively to labels that identify gene-edited ingredients, and furthermore, there are no statistically significant differences in their demand for the food product based on whether the gene editing is applied to an unrefined ingredient (currently subject to the label mandate) or a highly refined ingredient (currently exempt from the label mandate). This finding suggests that there are ambiguous effects associated with the current label mandate and that policymakers may need to revisit the ingredient exemptions in order to reduce consumer confusion in this arena.

We also examine the role of product claims that the food industry might use to promote consumer acceptance of genetically modified food products. Previous research has shown that claims related to consumer benefits would generate greater acceptance than claims describing benefits to the agricultural community. Here we look at two types of benefits to consumers: direct benefits to human health and indirect benefits, or social benefits, to the environment as they relate to the reduction of food waste. Somewhat surprisingly, we have witnessed promotional messages about the impact of genetic modification on food waste by plant breeding firms and business partners that developed genetically engineered potatoes and apples that have been deregulated and commercialized over the past decade. Our findings show that the claims we studied can affect consumer behavior; the treatments that introduced claims stating that gene editing has benefits to human health led to a larger consumer response compared to the treatments that claimed gene editing would reduce food loss and waste. In summary, these results suggest that framing effects are an important consideration for food manufacturers when food products with gene-edited ingredients are introduced to consumers.

Overall, results from our study can provide guidance for the ongoing debate concerning label mandates for genetically modified crops and food products, including the wide range of gene-edited crops that are expected to be commercialized in the near future. In addition, our results may shed new light on other related debates regarding food labels that describe production process attributes. For example, labels describing the country of origin for processed food products with multiple ingredients face many similar issues. Future research in this space could also examine consumer response to mandates requiring labeling of production process attributes on products and ingredient lists, similar to what we often observe for organic products.

Data availability statement. The data and code used in this study are available from the authors upon request.

Acknowledgments. The project was supported by Agricultural and Food Research Initiative Competitive Grant no. 2016-67023-24817 from the USDA National Institute of Food and Agriculture (NIFA), and through USDA Hatch project NYC-121864. Any opinions, findings, conclusions, or recommendations expressed in this publication are those of the authors and do not necessarily reflect the view of NIFA or the United States Department of Agriculture (USDA).

Competing interests. The authors do not have any information to disclose related to financial support or potential conflicts of interest.

References

Alston JM (2004) Horticultural biotechnology faces significant economic and market barriers. California Agriculture 58, 80–88.

Alston JM and Pardey PG (2021) The economics of agricultural innovation. In Barrett CB, Just DR (eds), *Handbook Agric Econ*, Vol 5, 1st Edn. Elsevier.

- Caputo V, Lusk JL and Kilders V (2020) "Consumer Acceptance of Gene Edited Foods: A nationwide survey on US consumer beliefs, knowledge, understanding, and willingness to pay for gene-edited foods under different treatments." FMI Foundation report.
- Clare H, Dominic M and David A (2006) Valuing perceived risk of genetically modified food: A metaanalysis environmental valuation in developed countries. Cheltenham, UK: Edward Elgar Publishing.
- Colson G and Huffman WE (2011) Consumers' Willingness to Pay for Genetically Modified Foods with Product-Enhancing Nutritional Attributes. *American Journal of Agricultural Economics* 93, 358–363.
- Costa-Font M, Gil JM and Traill WB (2008) Consumer acceptance, valuation of and attitudes towards genetically modified food: Review and implications for food policy. Food Policy 33, 99–111.
- Costanigro M and Lusk JL (2014) The signaling effect of mandatory labels on genetically engineered food. Food Policy 49, 259–267.
- Dannenberg A (2009) The dispersion and development of consumer preferences for genetically modified food: A meta-analysis. Ecological Economics 68, 2182–2192.
- De Steur, H, Buysse J, Feng S and Gellynck X (2013) Role of information on consumers' willingness-to-pay for genetically-modified rice with health benefits: An application to China. Asian Economic Journal 27, 391–408.
- Ellis R (2022) USDA: Labeling for Genetically Modified Food Update. WebMD Health News. Available at: https://www.webmd.com/a-to-z-guides/news/20220104/usda-labeling-for-genetically-modified-food-updated
- Ellison B, McFadden B, Rickard BJ and Wilson N (2021) Examining food purchase behavior and food values during the COVID-19 pandemic. *Applied Economic Perspectives and Policy* **43**, 58–72.
- Frewer LJ, Howard C and Aaron I (1998) Consumer acceptance of transgenic crops. *Pesticide Science* 52, 338–393.
- Frewer LJ, Howard C and Shepherd R (1996) The influence of realistic product exposure on attitudes towards genetic engineering of food. Food Quality and Preference 7, 61–67.
- González C, Johnson N and Qaim M (2009) Consumer acceptance of second-generation GM foods: The case of biofortified Cassava in the North-east of Brazil. *Journal of Agricultural Economics* **60**, 6004–6624.
- Harkness C and Areal F (2018) Consumer willingness to pay for low acrylamide content. British Food Journal 120, 1888–1990.
- Jiang S and Fang W (2019) Misinformation and disinformation in science: Examining the social diffusion of rumours about GMOs. Cultures of Science 2, 327–340.
- Kawall K, Cotter J and Then C (2020) Broadening the GMO risk assessment in the EU for genome editing technologies in agriculture. *Environmental Sciences Europe* 32.
- Lalor F and Wall PG (2011) Health claims regulations: Comparison between USA, Japan, and European Union. British Food Journal 113, 298–313.
- Lassoued R, Phillips PWB, Macall DM, Hesseln H and Smyth SJ (2021) Expert opinions on the regulation of plant genome editing. Plant Biotechnology Journal 19, 1104–1109.
- Loureiro M and Bugbee M (2005) Enhanced GM foods: Are consumers ready to pay for the potential benefits of biotechnology? *Journal of Consumer Affairs* 39, 52–70.
- Loureiro ML and Hine S (2004) Preferences and willingness to pay for GM labeling policies. Food Policy 29, 467–483.
- Lusk JL, Jamal M, Kurlander L, Roucan M and Taulman L (2005) A meta-analysis of genetically modified food valuation studies. *Journal of Agricultural and Resource Economics* 30, 28–44.
- Lusk JL, McFadden B and Rickard BJ (2015) Which biotech foods are most acceptable to the public? Biotechnology Journal 10, 13–16.
- Lusk JL, Roosen J and Bieberstein A (2014) Consumer acceptance of new food technologies: Causes and roots of controversies. Annual Review of Resource Economics 6, 381–405.
- Marette S, Disdier A-C and Beghin JC (2021) A comparison of EU and US consumers' willingness to pay for gene-edited food: Evidence from apples. *Appetite* 159. Article 105064.
- McEvoy M (2021) Understanding the USDA Organic Label. United States Department of Agriculture. Available at: https://www.usda.gov/media/blog/2016/07/22/understanding-usda-organic-label. Accessed on 10 September 2022.
- McFadden JR and Huffman WE (2017) Consumer valuation of information about food safety achieved using biotechnology: Evidence from new potato products." *Food Policy* **69**, 82–96.

- Menz J, Modrzejewski D, Hartung F, Wilhelm R and Sprink T (2020) Genome edited crops touch the market: A view on the global development and regulatory environment. Frontiers in Plant Science 11. Article 586027.
- **Moon W and Balasubramanian SK** (2003) Willingness to pay for non-biotech foods in the U.S. and U.K. *Journal of Consumer Affairs* **37**, 317–339.
- Muringai V, Fan X and Goddard E (2020) Canadian consumer acceptance of gene-edited versus genetically modified potatoes: A choice experiment approach. Canadian Journal of Agricultural Economics 68, 47–63
- National Bioengineered Food Disclosure Standard (NBFDS) (2018), Amendment to the Agricultural Marketing Act of 1946, 83 Fed. Reg. 65814. Dec. 21, 2018.
- National Academies of Sciences, Engineering, and Medicine (2016) Genetically Engineered Crops: Experiences and Prospects. Washington, DC: The National Academies Press.
- Niiler E (2018) Why gene editing is the next food revolution. National Geographic. Available at: https://www.nationalgeographic.com/environment/article/food-technology-gene-editing
- Nocella G and Kennedy O (2012) Food health claims: What consumers understand. Food Policy 37, 571–580.
- Ortega DL, Lin W and Ward PS (2022) Consumer acceptance of gene-edited food products in China. Food Quality and Preference 95, 104374.
- Qaim M (2020) Role of new plant breeding technologies for food security and sustainable agricultural development. Applied Economic Perspectives and Policy 42, 129–150.
- Reiley L (2022) The USDA's new labeling for genetically modified foods goes into effect Jan. 1. Here's what you need to know. Washington Post. Available at: https://www.washingtonpost.com/business/2022/01/ 01/usda-bioengineered-food-rules/
- Roe B, Levy AS and Derby BM (1999) The impact of health claims on consumer search and product evaluation outcomes: Results from FDA experimental data. *Journal of Public Policy and Marketing* 18, 89–105.
- Selfa T, Lindberg S and Bain C (2021) Governing gene editing in agriculture and food in the United States: Tensions, contestations, and realignments. *Elementa: Science of the Anthropocene* 9, 00153. Available at: https://doi.org/10.1525/elementa.2020.00153
- U.S. Census Bureau (2020) 2020 Census Results. Available at: https://www.census.gov/programs-surveys/decennial-census/decade/2020/2020-census-results.html
- USDA, Agricultural Marketing Service (2022) BE Frequently Asked Questions—General. Retrieved January 18, 2023, from https://www.ams.usda.gov/rules-regulations/be/faq/general
- Zhang Y, Massel K, Godwin ID and Gao C (2018) Applications and potential of genome editing in crop improvement. Genome Biology 19. Article 210.

https://doi.org/10.1017/age.2024.2

Appendix. Additional results from models that include demographic variables

Table A1. Estimated coefficients from the linear regression models to determine betweeningredient differences for wave 2: Without and with control variables

Ingredients	Without Controls (Table 4)	With Controls
Oil	0.069	0.065
	(0.051)	(0.051)
Constant	-1.023***	-1.223***
	(0.036)	(0.137)
Root MSE	1.30	1.29
Number of Observations	2,579	2,579

Note: *** denotes a *p*-values <0.01. Clustered standard errors are reported in parentheses. The baseline variable is the unrefined ingredient (Potato). Controls include sex, race, income, age, education, SNAP usage, food pantry usage, and presence of children in the household.

Table A2. Estimated coefficients from the ordered logistic regression models to determine within-group differences for wave 2: Without and with control variables

	Pot	tato Oil <i>Without</i>	<i>Controls</i> (Table 5)	Potato Oil With Controls					
Independent Variable	Food Waste	Health	Food Waste	Health	Food Waste	Health	Food Waste	Health		
Gene-Edited (Q2)	-1.674***	-1.436***	-1.466***	-1.402***	-1.695***	-1.459***	-1.478***	-1.418***		
	(0.087)	(0.078)	(0.085)	(0.080)	(0.088)	(0.079)	(0.086)	(0.081)		
Gene-Edited with a Claim (Q3)	-1.470***	-1.067***	-1.347***	-0.961***	-1.492***	-1.084***	-1.360***	-0.971***		
	(0.083)	(0.078)	(0.084)	(0.074)	(0.084)	(0.079)	(0.085)	(0.075)		
Log Pseudolikelihood	-2,899	-2,895	-2,919	-2,931	-2,864	-2,859	-2,897	-2,905		
Number of Observations	1,923	1,935	1,935	1,944	1,923	1,935	1,935	1,944		

Note: ***denotes a *p*-value <0.01. Clustered standard errors are reported in parentheses. The baseline variable is the LTP for the Conventional Product collected in Q1. Controls include sex, race, income, age, education, SNAP usage, food pantry usage, and presence of children in the household.

Table A3. Estimated coefficients from the ordered logistic regression models to determine within-group differences for wave 2: Without and with control variables

Groups/Claims	Without Controls (Table 6)	With Controls
Oil/Health	0.231***	0.229***
	(0.046)	(0.046)
Potato (Apple)/Food Waste	0.058	0.060
	(0.039)	(0.039)
Potato (Apple)/Health	0.172***	0.171***
	(0.041)	(0.041)
Constant	0.080***	0.142***
	(0.025)	(0.080)
Root MSE	0.81	0.81
Number of Observations	2,579	2,579

Note: ***, **, and * denote p-values <0.01, <0.05, and <0.10 respectively. Clustered standard errors are reported in parentheses. The baseline variable is the refined ingredient (Oil) and the Food Waste claim treatment in Q3. Controls include sex, race, income, age, education, SNAP usage, food pantry usage, and presence of children in the household.