

Modelling food safety and economic consequences of surveillance and control strategies for *Salmonella* in pigs and pork

F. M. BAPTISTA^{1,2*}, T. HALASA³, L. ALBAN⁴ AND L. R. NIELSEN¹

¹ Department of Large Animal Sciences, Faculty of Life Sciences, University of Copenhagen, Frederiksberg, Denmark

² CIISA, Faculdade de Medicina Veterinária, TU Lisbon, Lisboa, Portugal

³ Technical University of Denmark, National Veterinary Institute, Copenhagen, Denmark

⁴ Danish Agricultural & Food Council, Axelborg, Copenhagen, Denmark

(Accepted 28 June 2010; first published online 26 July 2010)

SUMMARY

Targets for maximum acceptable levels of *Salmonella* in pigs and pork are to be decided. A stochastic simulation model accounting for herd and abattoir information was used to evaluate food safety and economic consequences of different surveillance and control strategies, based among others on Danish surveillance data. An epidemiological module simulated the *Salmonella* carcass prevalence for different scenarios. Cost-effectiveness analysis was used to compare the costs of the different scenarios with their expected effectiveness. Herd interventions were not found sufficient to attain *Salmonella* carcass prevalence <1%. The cost-effectiveness of abattoir interventions changed with abattoir size. The most cost-effective strategy included the use of steam vacuum and steam ultrasound. Given uncertainty of the effect of steam vacuum and steam ultrasound, model results should be updated as more information becomes available. This framework contributes to informed decision-making for a more cost-effective surveillance and control of *Salmonella* in pigs and pork.

Key words: Cost-effectiveness study, food safety, pig, pork, *Salmonella*.

INTRODUCTION

Salmonellosis is one of the most frequently reported foodborne zoonoses in Europe [1]. In response to the high number of salmonellosis cases reported in humans over the last few years, the European Commission has set the objective of reducing *Salmonella* prevalence in pigs and poultry [1, 2]. Pork is considered to be a significant source of *Salmonella* to humans next to eggs

and poultry meat [1, 3, 4]. Two baseline studies were conducted aimed at estimating the prevalence of *Salmonella* in finisher pigs at slaughter and in breeding pigs with the objective of collecting comparable data among EU countries [5, 6]. Baseline study results in slaughter pigs showed that *Salmonella* prevalence varied widely between EU countries, ranging from 0% to 29% in lymph nodes and from 0% to 20% in carcass swabs. These findings suggest that different control strategies should be in place, accounting for the country-specific *Salmonella* prevalence as well as the herd and abattoir structures.

Some countries have already started different control efforts. However, cost-effective surveillance and

* Author for correspondence: Dr F. M. Baptista, Department of Large Animal Sciences, Faculty of Life Sciences, University of Copenhagen, Grønnegårdsvej 8, DK-1870 Frederiksberg C, Denmark.
(Email: baptista@life.ku.dk)

control strategies should be identified, because resources are scarce for addressing public health risks [7]. Studies conducted in different countries show that abattoir interventions might be more socio-economically profitable and effective to further reduce *Salmonella* carcass prevalence compared to additional interventions at the herd level [4, 8–10]. At the abattoir, different interventions could include relatively new methods such as (1) hot-water decontamination, in which carcasses are exposed to 80 °C water for 15 s in a cabinet, (2) hand-held steam vacuum, in which areas with visible faecal contamination are exposed to vacuum suction and steam to deactivate bacteria, and (3) steam ultrasound, which includes exposing the carcass to a 130 °C steam to kill the bacteria and to a 30–40 kHz ultrasound that increases access to bacteria on the surface. Lawson *et al.* [11] quantified the cost-effectiveness of these decontamination interventions and found that steam ultrasound was the most cost-effective intervention followed by hot-water decontamination. Nonetheless, previous studies did not simultaneously evaluate the herd and abattoir structures and the control costs associated with each given intervention. Furthermore, hygiene levels might also vary between abattoirs which significantly impact the contamination of carcasses with *Salmonella* [12–15]. Herds also differ in *Salmonella* prevalence and hence, it might be necessary to handle them differently on the way to and at the abattoir. Furthermore, abattoirs have different slaughtering capacities, so an intervention could be economically more efficient in one abattoir than another given the associated investment and running costs. Thus, the ranking of interventions might change accordingly.

In 1993, Denmark implemented a surveillance and control programme in the pig production sector, following a peak in the number of human salmonellosis cases attributed to pork. Since then, the proportion of human cases attributed to Danish pork has been significantly reduced. However, since 2001, the prevalence of *Salmonella* in carcasses after chilling has remained at 1.0–1.5% [3]. A target has recently been set to reduce the individual carcass prevalence of *Salmonella* to <1% by late 2013 [16]. This implies that other strategies should be further investigated. In this study we therefore focus on strategies that are able to reduce the carcass prevalence to <1%.

This study aimed at evaluating the food safety and economic consequences of different surveillance and control strategies for *Salmonella* in pigs and pork using stochastic simulation modelling.

METHODS

A stochastic simulation model with two modules – epidemiological and economic – was developed. The epidemiological module estimated the resulting *Salmonella* carcass prevalence whereas the economic module was used to assess the economic efficiency of each of the given surveillance and control scenarios. These models were developed in @Risk 5.5.0 (Palisade Inc., USA) using Monte Carlo simulation techniques. Monte Carlo simulation allowed for the examination of parameters as probability distributions rather than single expected values. The model was run for 10 000 iterations using Latin hypercube sampling to assure balanced sampling from all parts of the distributions. Sensitivity analysis was performed to identify influential input variables using tornado diagrams [17]. Scenario analysis was used to explore the impact of variation of herd seroprevalence and energy prices.

Epidemiological module

The epidemiological module simulated the number of *Salmonella*-seropositive pigs delivered to an abattoir and the consequential *Salmonella* carcass prevalence on an average weekday given the abattoir size, for each of the scenarios. This module was based on a previous study that evaluated factors affecting *Salmonella* carcass prevalence in 23 Danish abattoirs based on data from 2002 to 2008 [15]. Carcass surveillance consisted of bacteriological testing of pooled carcass swabs from five pigs, collected daily at the abattoirs after chilling. In brief, that study showed that both the overall *Salmonella* input to the abattoir (measured as the estimated number of *Salmonella*-seropositive pigs) and the *Salmonella* input to the carcass pool (measured as the probability that at least one of the swabbed pigs originated from a seropositive herd) were the most influential factors for *Salmonella* carcass pool prevalence. Underlying practices at slaughter were also indirectly measured by the random variation at the abattoir level, indicating different hygiene levels at different slaughterhouses and slaughter days. The number of *Salmonella*-seropositive pigs delivered to slaughter was estimated as the proportion of positive meat-juice samples from each herd during the previous 12 months, summarized per herd level and adjusted for the number of pigs delivered to each abattoir on a slaughter day.

Table 1. Description of variables used in the epidemiological simulation module estimating *Salmonella* pig carcass prevalence based on surveillance data

Variable	Distribution	Values*	Data source
Estimated proportion of seropositive pigs	Pert (min, mode, max)	Level 0: 0, 0, 0·21 Level 1: 0, 0, 0·45 Level 2: 0, 0, 0·67 Level 3: 0, 0, 0·96	Herd surveillance data, 2007–2008 (DAFC)
Number of pigs delivered per slaughter day (small abattoir)	Pert (min, mode, max)	Level 0: 2, 60, 956 Level 1: 1, 200, 741 Level 2: 2, 15, 339 Level 3: 4, 19, 281	Herd surveillance and animal movement data, 2008 (DAFC, DVFA)
Number of pigs delivered per slaughter day (medium abattoir)	Pert (min, mode, max)	Level 0: 26, 1130, 5724 Level 1: 6, 521, 2680 Level 2: 3, 20, 1232 Level 3: 2, 50, 2195	Herd surveillance and animal movement data, 2008 (DAFC, DVFA)
Number of pigs delivered per slaughter day (large abattoir)	Pert (min, mode, max)	Level 0: 81, 5279, 14 596 Level 1: 18, 229, 7775 Level 2: 1, 30, 1267 Level 3: 1, 11, 480	Herd surveillance and animal movement data, 2008 (DAFC, DVFA)
Underlying practices at the abattoir (random variation)	Pert (min, mode, max)	–5·9, –4·1, –3·4	[15]
Conversion factor to calculate individual carcass prevalence from pooled prevalence	Uniform (min, max)	2, 3·7	[18]
Sanitary slaughter: <i>Salmonella</i> % reduction	Pert (min, mode, max)	0, 0·25, 0·50	Expert opinion (DAFC)
Hot-water decontamination: <i>Salmonella</i> % reduction	Uniform (min, max)	0·91, 0·98	[33]
Hand-held steam vacuum: <i>Salmonella</i> % reduction	Pert (min, mode, max)	0, 0·80, 0·85	Adjusted from Steenberg [34]
Steam ultrasound: <i>Salmonella</i> % reduction	Uniform (min, max)	0·73, 0·99	[35]

DAFC, Danish Agricultural & Food Council; DVFA, Danish Veterinary and Food Administration.

* Levels 0–3 refer to official herd classifications in the Danish surveillance programme for slaughter pigs.

The general epidemiological model is a two-level hierarchical model given by the following equation:

$$\text{logit}(p_i) = \beta_0 + \beta_1 X_{1i} + \beta_2 X_{2i} + \beta_3 X_{3i} + u_{\text{abattoir}},$$

where p is the probability of a *Salmonella*-positive pooled carcass sample i ; β_0 is the constant; X_1 , X_2 and X_3 represent different fixed effects, namely the *Salmonella* input to the abattoir, the *Salmonella* input to the carcass pool and weekday; and u is the random effect of the abattoir containing the pooled carcass sample i .

In the epidemiological module, distributions based on the range of values from that study were used to determine the *Salmonella* carcass prevalence on an average weekday. According to a large-scale study conducted in Danish abattoirs, a conversion factor of 3 (95% confidence interval 2·0–3·7) was applied to calculate the individual carcass prevalence from a pooled prevalence containing five individual samples [18].

Herd surveillance data from finisher pig herds delivering pigs to slaughter in 2007 and 2008 were

obtained from the Danish Agricultural & Food Council (DAFC). Animal movement data in 2008 were obtained from the Danish Veterinary and Food Administration (DVFA) to estimate the number of pigs delivered to each abattoir on a slaughter day. Abattoir sizes were classified based on the average number of pigs slaughtered, on each slaughter day as: small (<1000 pigs), medium (1000–6000 pigs) and large (>6000 pigs). Based on the abattoir structure in 2008 and for modelling purposes it was assumed that four abattoirs were small, five were medium and eight were large. Data used for the epidemiological module together with the sources of information are presented in Table 1.

Economic module

A partial budgeting module was included to estimate the change in costs for each of the given scenarios in relation to a default scenario [19]. The module

Table 2. Input values for the economic module of a *Salmonella* simulation model including the number of slaughter pigs per year and the cost of each of the applied interventions per pig for each abattoir size (small, medium, large), together with the source of information

Variable	Abattoir size			Data source
	Small	Medium	Large	
Slaughter capacity: pigs/year (1000s)	143	752	2183	DAFC
Herd surveillance (€/pig)	0.02	0.02	0.02	DAFC
Hot-water decontamination (€/pig)	0.57	0.26	0.21	[11]
Steam vacuum (€/pig)	0.22	0.19	0.19	[11]
Steam ultrasound (€/pig)	0.75	0.20	0.12	[11]

DAFC, Danish Agricultural & Food Council.

consisted of (1) additional returns: a list of returns from the alternative scenario that will not be received from the default scenario; (2) reduced costs: a list of costs for the default scenario that will be avoided with the alternative scenario; (3) returns forgone: a list of returns from the default scenario that will not be received from the alternative scenario; and (4) additional costs: a list of costs of the alternative scenario that are not required with the default scenario. In the analyses shown here, the additional returns and the returns forgone were zero. Therefore, only the additional and reduced costs and returns were used for further analysis and are presented in the Results section. Additional public health benefits and healthcare cost savings resulting from a *Salmonella* carcass prevalence reduction were not included in the calculations. The costs of hot-water decontamination, steam ultrasound and steam vacuum were obtained from Lawson *et al.* [11]. The costs were then recalculated based on the abattoir size, in which the capital costs of the machinery were assumed not to change with abattoir size (number of slaughtered pigs). Other cost factors including labour, water and energy, and other variable costs changed according to the number of slaughtered pigs. The costs per intervention and abattoir size are listed in Table 2 together with the sources of information. The costs of applying a specific intervention given the abattoir size were calculated as the number of carcasses submitted to slaughter in an abattoir under that specific intervention multiplied by the costs of that intervention per carcass. The overall costs of a scenario were calculated as the total cost of applying that intervention in small, medium, and large abattoirs and adjusted for the number of abattoirs of each size and number of pigs slaughtered at these abattoirs. This was performed to quantify the cost of a scenario at a national level. To estimate the

cost-effectiveness of the different scenarios and to define a suitable parameter for comparison, the method of Belli *et al.* [20] was used to calculate a prevalence-cost ratio. Prevalence-cost ratios were calculated as *Salmonella* carcass prevalence reduction divided by the additional costs per pig using the alternative scenario compared to the default scenario. The prevalence-cost ratio represents the efficacy of applying a specific scenario given the resources. The most cost-effective scenario is that with the highest prevalence-cost ratio, given that there are both additional costs and decreased prevalence associated with this alternative scenario.

Surveillance and control scenarios

In the Danish *Salmonella* surveillance and control programme, control options were based upon herd classification in seroprevalence levels as an indicator of the *Salmonella* risk [21]. Every month, pig herds were allocated to one of four seroprevalence levels, based on results from the previous 3 months, the 'so-called' *Salmonella* index (SI). Herds with SI < 40 were assigned to level 1; herds with SI from 40 to 70 were in level 2; herds with SI > 70 were in level 3. Herds with no positive meat-juice samples during the previous 5 months were assigned to level 0. From herds in level 0 only one sample was collected per month. In January 2008, the proportion of herds assigned to each level was: level 0 (53.7%), level 1 (43.2%), level 2 (2.3%) and level 3 (0.8%). To reduce the risk of *Salmonella* carcass contamination, level 3 carcasses were subjected to hot-water decontamination or sanitary slaughter in one of two specific abattoirs, respectively. This required that pigs subjected to specific control measures at the abattoir were transported and kept in lairage separately and slaughtered at the end of the day. This

is designated as logistic slaughter throughout the paper. Furthermore, sanitary slaughter implied that the speed in the slaughter line was reduced to allow for increased hygiene [22].

Alternative control scenarios were modelled including different post-harvest interventions (sanitary slaughter, hot-water decontamination, steam ultrasound, steam vacuum), for different proportions of pigs and for each given abattoir size. Only scenarios in which 90% of the iterations yielded *Salmonella* carcass prevalence <1% for each abattoir size and at a national level were further evaluated in the economic module. These can be described as follows:

Scenario 1. Default control scenario (assuming no herd or abattoir interventions except standard hygienic procedures along the slaughter line).

Scenario 2. Hot-water decontamination at small, medium and large abattoirs.

Scenario 3. Steam ultrasound at small, medium and large abattoirs.

Scenario 4. Steam vacuum at small, medium and large abattoirs.

Scenario 5. Steam vacuum at small abattoirs, steam ultrasound at medium and large abattoirs.

Scenario 6. Hot-water decontamination at small abattoirs, steam ultrasound at medium and large abattoirs.

Scenario 7. Hot-water decontamination at small abattoirs, steam vacuum at medium abattoirs, and steam ultrasound at large abattoirs.

Scenario 8. Steam vacuum at small and medium abattoirs, steam ultrasound at large abattoirs.

For illustration purposes, one alternative scenario was also modelled and can be described as follows:

Scenario 5a. The same as scenario 5 but assuming that herd surveillance activities stopped (serology of meat-juice samples) and carcass surveillance continued. Herd seroprevalence was assumed to remain unchanged.

Subsequently, scenario analysis was conducted and selected variables were changed to represent changed conditions, namely herd seroprevalence ($\pm 40\%$ and $\pm 95\%$) and energy price ($\pm 40\%$).

RESULTS

Sanitary slaughter did not result in achieving *Salmonella* carcass prevalence <1% in 90% of the iterations (data not shown) and was therefore left out of the economic analysis. In the same way, when only

level-1, -2 and -3 pigs were subjected to logistic slaughter and interventions at slaughter and level-0 pigs were slaughtered without additional abattoir interventions, it was not possible to achieve the targeted *Salmonella* carcass prevalence consistently (data not shown).

The model predictions of the estimated *Salmonella* carcass prevalence, additional cost per pig and prevalence-cost ratio for alternative control scenarios are presented at national level in Table 3 and illustrated for each abattoir size in Figure 1 with 90% credibility intervals. The results of this study suggest that abattoir interventions are more cost-effective in large abattoirs, compared to small- and medium-sized abattoirs, interpreted as a higher prevalence-cost ratio. Scenario 2 presented the most effective alternative, i.e. the highest *Salmonella* carcass prevalence reduction compared to the default scenario. It resulted in a national average carcass prevalence of 0.07% (0.02–0.15%). The most cost-effective scenarios, expressed as the ones with the highest prevalence-cost ratio were scenarios 5 and 8. Scenarios 6 and 7 were almost as cost-effective but scenario 8 presented lower costs at a national level.

A substantial cost reduction of about €400 000 per year would be obtained if no herd surveillance activities were in place (Table 3, scenario 5a), but average additional costs per year were still €2.3 million.

Sensitivity analysis identified the following variables as the most influential for model output: underlying practices at the abattoir, *Salmonella* input to the carcass pool, and conversion factor used to calculate the individual *Salmonella* carcass prevalence from the pooled prevalence (data not shown).

The effect on *Salmonella* carcass prevalence of reducing the proportion of seropositive pigs delivered to slaughter is presented in Figure 2. A change of within-herd seroprevalence did not significantly change the overall findings presented in Table 3. Energy price changes would noticeably change the additional cost per slaughtered pig, and consequently the prevalence-cost ratio. Nonetheless, it did not affect the ranking of the presented scenarios (data not shown).

DISCUSSION

We have demonstrated a model that provides a flexible and useful method to assess cost-effectiveness of new potential control strategies for *Salmonella* on pig carcasses. Danish data were used to provide input to the models, because there are extensive data available

Table 3. Simulation output of the national* estimated *Salmonella* carcass prevalence, additional cost per slaughtered pig, prevalence-cost ratio and additional cost/year for each of the scenarios, using different interventions for each abattoir size (small, medium, large), for all pigs delivered to slaughter

Scenario (abattoir size and intervention)	National prevalence (%)	Additional cost/pig (€)	Prevalence- cost ratio	Average additional cost/year (million €)
1 No interventions at small, medium and large abattoirs	1.26 (0.47–2.38)	—	—	—
2 HD at small, medium and large abattoirs	0.07 (0.02–0.15)	0.23 (0.21–0.26)	0.05 (0.02–0.10)	4.5
3 SU at small, medium and large abattoirs	0.18 (0.04–0.42)	0.16 (0.13–0.21)	0.07 (0.02–0.15)	2.9
4 SV at small, medium and large abattoirs	0.41 (0.13–0.90)	0.19 (0.19–0.19)	0.05 (0.00–0.11)	3.8
5 SV at small and SU at medium and large abattoirs	0.21 (0.05–0.50)	0.14 (0.12–0.19)	0.08 (0.02–0.16)	2.7
6 HD at small and SU at medium and large abattoirs	0.18 (0.04–0.41)	0.15 (0.12–0.20)	0.07 (0.02–0.15)	2.9
7 HD at small, SV at medium and SU at large abattoirs	0.22 (0.05–0.48)	0.15 (0.12–0.19)	0.07 (0.01–0.15)	2.9
8 SV at small and medium and SU at large abattoirs	0.22 (0.06–0.49)	0.14 (0.12–0.17)	0.08 (0.02–0.17)	2.6
5a† SV at small and SU at medium and large abattoirs	0.21 (0.05–0.50)	0.12 (0.09–0.16)	0.09 (0.02–0.20)	2.3

HD, Hot-water decontamination; SU, steam ultrasound; SV, steam vacuum.

Values are mean (90% credibility intervals).

Values highlighted in bold represent the best alternatives given different criteria.

* To obtain national estimates, it was assumed that four abattoirs were small, five were medium and eight were large (Danish abattoir structure in 2008).

† Scenario 5a: the same as scenario 5 but assuming that herd surveillance activities stopped (carcass surveillance continued) and herd seroprevalence remained unchanged.

from the Danish surveillance programme. Nevertheless, the model framework and results are relevant for most countries with a pork industry. The method can easily be adapted to other countries with different herd and abattoir structures, other scenarios or other pathogens, as long as it is feasible to provide input distributions for the epidemiological parameters and economic values.

Extensive surveillance data and information from previous studies were useful for developing the presented model and kept reliance on expert opinion or use of rough estimates to a minimum. Apart from estimating the *Salmonella* carcass prevalence at the end of the slaughter process, this approach allowed us to incorporate herd information and estimate the effect, the cost-effectiveness and the total additional cost of different interventions in different abattoirs and at a national level. This included composite intervention scenarios with different decontamination

methods used at different types of abattoirs. To our knowledge, this is the first model to include such types of data and options.

The effect of the slaughter processes (e.g. singeing, polishing, degutting, trimming, meat inspection) were not individually modelled because changed procedures during the slaughter line were not evaluated in this study. These have been assessed in another study [23] and were assumed constant in this study. However, they were represented here as underlying abattoir factors, which might include different hygiene and management practices [15]. Only decontamination interventions at the end of the slaughter line including use of hot water or steam, were evaluated since these are allowed by new meat hygiene EU regulations [24]. Besides *Salmonella* reduction, decontamination is also expected to reduce the prevalence of other pathogenic bacteria such as *Yersinia* and *Campylobacter* [25], resulting in an increased

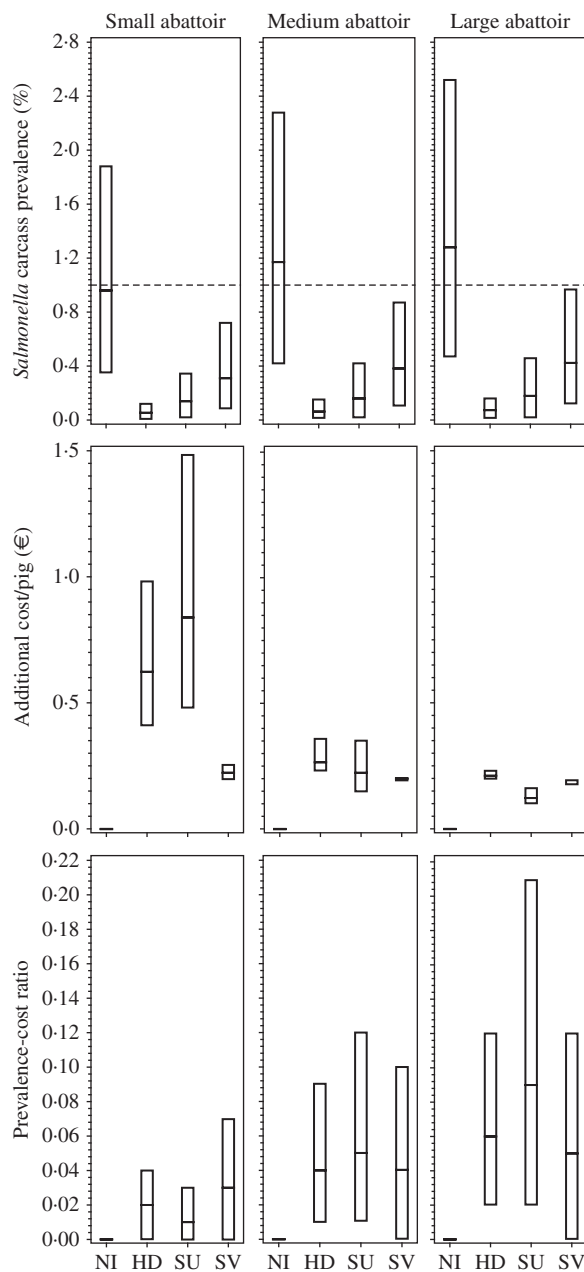


Fig. 1. Simulation output of estimated *Salmonella* carcass prevalence, additional cost per slaughtered pig and prevalence-cost ratio (mean and 90th percentiles) using different strategies (NI, no intervention; HD, hot-water decontamination; SU, steam ultrasound; SV, steam vacuum), for a small, medium and large abattoir, respectively.

protection of human health. Other interventions including the use of chemicals (e.g. lactic acid) were not evaluated as they require prior approval in the EU. Furthermore, few data were available to model the effect of such interventions.

The current *Salmonella* carcass prevalence in Denmark is already at a low level, which limits

options for a further reduction. However, Denmark slaughters about 23 million pigs every year, and thus even a low percentage of positive carcasses might lead to quite a few contaminated carcasses. Control scenarios considered in this study represent relevant alternatives for the reduction of *Salmonella* carcass prevalence. Scenarios only including interventions at large abattoirs would have resulted in a cheaper strategy to achieve a national *Salmonella* carcass prevalence <1% (data not shown). However, these options would not significantly result in improved protection of Danish consumers, because large abattoirs supply a substantial part of their production to export markets. For this reason, it was decided to evaluate the economic efficiency of scenarios where it was possible to attain the target prevalence in all abattoir sizes. This also makes the analyses more relevant for countries which have mainly small abattoirs.

In agreement with previous studies, we found that abattoir interventions for level-3 (high-prevalence) herds alone resulted in a marginal reduction of the total number of positive carcasses. This is because they represent <1% of the total number of pigs slaughtered in Denmark [9]. Accordingly, another study found that cost-effectiveness increases when all herds are included in the control programme [10]. Therefore only scenarios where all pigs were subjected to interventions at slaughter were found to be of interest.

Cost-effectiveness analysis provided a valuable tool to compare the costs of different surveillance and control strategies with their expected effectiveness. Despite the limitations of the study, this model can be used to evaluate the relative cost-effectiveness of different surveillance and control alternatives. More than the absolute values, the relative ranking of the investigated alternatives can be used to inform the decision-making process. Stochastic simulation modelling showed that the cost-effectiveness of abattoir interventions might differ according to the abattoir size. Hot-water decontamination and steam ultrasound appeared to be cost-effective in medium and large abattoirs. However, these interventions imply large investments for both equipment acquisition and maintenance, which results in higher additional costs per slaughtered pig for small abattoirs compared to medium and larger abattoirs. Steam vacuum seems to be the most cost-effective intervention in small abattoirs due to the lower costs associated with equipment acquisition.

Both hot-water decontamination and steam vacuum are high energy and water demanding operations. As

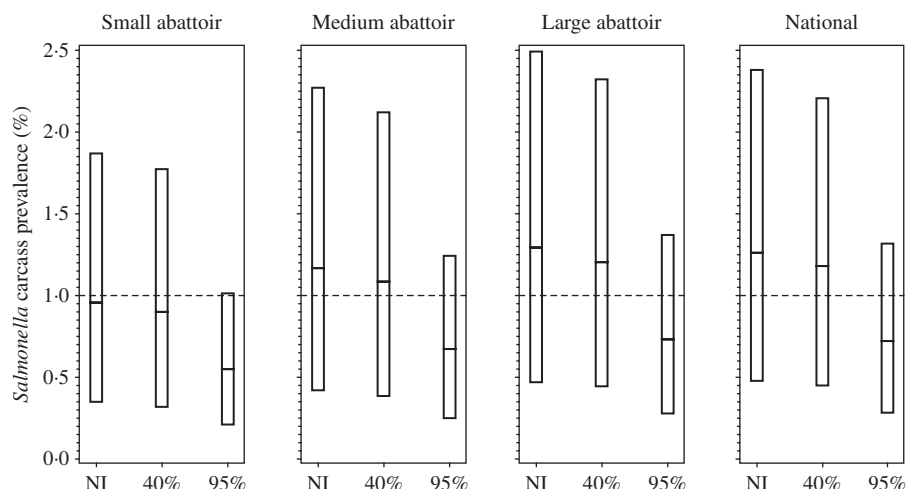


Fig. 2. Simulation output of estimated *Salmonella* carcass prevalence (mean and 90% credibility intervals) using different strategies (NI, no intervention; 40% and 95% indicate reductions of the proportion of seropositive pigs delivered to slaughter) for a small, medium and large abattoir, and at the national level, respectively.

expected, scenario analysis showed that these interventions would be highly affected by an energy price increase scenario. However, the overall relation between the different scenarios would remain the same since steam ultrasound capital costs largely supplanted the energy costs of other methods.

By using different herd seroprevalence scenarios, it was possible to evaluate the hypothetical consequences of additional or reduced control interventions at the herd level. It was found that herd seroprevalence reductions would not have a significant impact on the overall findings (neither increased, nor decreased carcass prevalence). This is because large reductions in the number of *Salmonella*-seropositive pigs delivered to slaughter only result in minor reductions of the *Salmonella* carcass prevalence. In an average slaughterhouse, the 1% target might be achieved, if the number of seropositive pigs delivered to slaughter can be kept below ~50 [15]. This might be feasible in specific regions with very low seroprevalence at a herd level or no infected herds, or in small abattoirs that receive pigs from low-seroprevalence herds only [26]. Moreover, previous studies in different countries have shown that hygiene levels vary between abattoirs and significantly impact *Salmonella* carcass prevalence [12–15]. However, if a 95% herd seroprevalence reduction was achieved, <1% *Salmonella* carcass prevalence could be reached at small abattoirs if only level-0 and level-1 pigs were delivered to slaughter (data not shown). However, for medium and large abattoirs, specific interventions at the end of the slaughter line would be required. This strongly

indicates that future nationwide control programmes focused on herd interventions might not be cost-effective for achieving a significant *Salmonella* carcass prevalence reduction. If eradication of *Salmonella* in pigs at herd level had been modelled, the results could have been different. However, for the Danish scenario, as for most EU countries, eradication of *Salmonella* in pig herds might not be economically feasible and consequently not a realistic option to consider. This is in agreement with previous studies that have shown that post-harvest interventions might be more effective to achieve a further reduction of the *Salmonella* carcass prevalence [4, 8–10].

Overall, the model results showed that a further reduction of *Salmonella* carcass prevalence can be achieved with post-harvest interventions. A scenario where no herd surveillance activities were in place would result in a reduction of the total costs of the scenario by about €400 000 per year for the finisher pig sector. However, pre-harvest surveillance and control interventions prevent a further herd *Salmonella* prevalence increase which could pose different challenges including further spread in the primary production, and to other species and the environment, resulting in an increased public health risk via direct transmission and contamination of vegetables and produce [27].

A study of hygiene at retail level suggested that butchers' shops had poorer hygiene compared to supermarkets [28]. The effect of subsequent retail and food preparation interventions on *Salmonella* contamination at the point of consumption should also

be considered important steps to further reduce human exposure [29, 30]. Moreover, in Denmark a large percentage of human salmonellosis cases have been attributed to travelling and imported pork which should not be disregarded since it poses further challenges to the protection of Danish consumers [31].

The distributions of the input variables identified by sensitivity analysis were defined based on extensive ongoing surveillance data which sustains the robustness of the results. The conversion factor used to calculate the individual prevalence from a pooled prevalence was based on a 1-year study covering about 19 000 samples. Ten carcass swabs were collected daily from five pigs; five were analysed as a single pooled sample and the other five were analysed as individual samples [18]. Random abattoir variation suggestive of different underlying practices at the abattoirs and the association between input of seropositive pigs and *Salmonella* carcass prevalence were estimated based on 6 years' surveillance data of 20 196 pooled carcass swabs collected from 23 abattoirs [15]. Moreover, sensitivity analysis results highlighted the importance of improving abattoir hygiene to achieve a further reduction of *Salmonella* carcass prevalence, which is agreement with previous studies conducted in Danish abattoirs [32].

Models are limited representations of complex phenomena and can often be used as a tool to answer complex questions. In this paper we have presented a simple but robust model based on extensive data, which allowed estimation of the effect of different interventions on *Salmonella* carcass prevalence. Still, for simplification, different assumptions had to be made (e.g. classification of abattoirs into three size categories, distribution of input of seropositive pigs, and association between seropositivity of delivered pigs and probability of carcass positivity). To overcome this fact, we used a stochastic modelling approach which allows taking into account variability and uncertainty. Due to lack of data from large-scale studies in pig abattoirs, some variables like the effect of steam vacuum and steam ultrasound were associated with a large degree of uncertainty that might affect the model results. We have attempted to account for this by including large limits in the input parameters, leading to wide confidence limits in some of the results. As more information becomes available the model should be optimized to increase the precision of the estimates. Furthermore, underlying practices at each abattoir that affect hygiene and the probability of cross-contamination between carcasses

at the abattoir were not included in this model but only included as variability across abattoirs. Thus, new and more detailed information might lead to different ranking of the scenarios.

In summary, results presented in this paper provide an insight into the complex issue of *Salmonella* control in pigs and pork, taking into account the herd and abattoir structure and evaluating the effect of herd interventions and the cost-effectiveness of new decontamination methods at the abattoirs. In general, abattoir interventions were found to be most effective in achieving reductions in *Salmonella* carcass prevalence and thereby contributing to the improvement of food safety. On average, small abattoirs have lower *Salmonella* carcass prevalence as a result of lower *Salmonella* input. Furthermore, it was shown that cost-effectiveness of abattoir interventions changes with abattoir size. Abattoir interventions requiring large capital investment result in higher costs and lower cost-effectiveness for small abattoirs.

The modelling framework presented here is useful as a tool to help the decision-making process for control of *Salmonella* in pigs and pork, but can easily be adapted to other infections for which reasonable input parameters and distributions are available. In the light of new findings, surveillance and control programmes should be continuously re-evaluated aiming for the identification of cost-effective strategies for control of *Salmonella* in pigs and pork, without disregarding public health.

ACKNOWLEDGEMENTS

Jan Dahl, Lene Lund Sørensen (Danish Agricultural & Food Council, Copenhagen, Denmark) and Lartey Lawson (Institute of Food and Resource Economics, University of Copenhagen, Denmark) are acknowledged for their contributions to the paper.

DECLARATION OF INTEREST

None.

REFERENCES

1. Anon. The community summary report on trends and sources of zoonoses, zoonotic agents, antimicrobial resistance and foodborne outbreaks in the European Union in 2008. *EFSA Journal* 2010; **1496**: 1–288.
2. Anon. Regulation (EC) No 2160/2003 of the European Parliament and of the Council of 17 November 2003 on

- the control of *Salmonella* and other specified food-borne zoonotic agents, 2003.
3. **Anon.** Annual Report on Zoonoses in Denmark 2008. National Food Institute, Technical University of Denmark, 2009.
 4. **Berends BR, et al.** Impact on human health of *Salmonella* spp. on pork in The Netherlands and the anticipated effects of some currently proposed control strategies. *International Journal of Food Microbiology* 1998; **44**: 219–229.
 5. **Anon.** Report of the task force on zoonoses data collection on a proposal for technical specifications for a baseline survey on the prevalence of *Salmonella* in breeding pigs. *EFSA Journal* 2007; **99**: 1–28.
 6. **Anon.** Report of the task force on zoonoses data collection on the analysis of the baseline survey on the prevalence of *Salmonella* in slaughter pigs, Part A. *EFSA Journal* 2008; **135**: 1–111.
 7. **Stärk KDC, et al.** Concepts for risk-based surveillance in the field of veterinary medicine and veterinary public health: Review of current approaches. *BMC Health Services Research* 2006; **6**: 20–28.
 8. **Goldbach SG, Alban L.** A cost-benefit analysis of *Salmonella*-control strategies in Danish pork production. *Preventive Veterinary Medicine* 2006; **77**: 1–14.
 9. **Hurd HS, et al.** Risk-based analysis of the Danish pork *Salmonella* program: past and future. *Risk Analysis* 2008; **28**: 341–351.
 10. **van der Gaag MA, et al.** Cost-effectiveness of controlling *Salmonella* in the pork chain. *Food Control* 2004; **15**: 173–180.
 11. **Lawson LG, et al.** Cost-effectiveness of *Salmonella* reduction in Danish abattoirs. *International Journal of Food Microbiology* 2009; **134**: 126–132.
 12. **Delhalle L, et al.** Risk factors for *Salmonella* and hygiene indicators in the 10 largest Belgian pig slaughterhouses. *Journal of Food Protection* 2008; **71**: 1320–1329.
 13. **Anon.** Report of the task force on zoonoses data collection on the analysis of the baseline survey on the prevalence of *Salmonella* in slaughter pigs. Part B – factors associated with *Salmonella* infection in lymph nodes, *Salmonella* surface contamination of carcasses, and the distribution of *Salmonella* serovars. *EFSA Journal* 2008; **206**: 1–111.
 14. **Botteldoorn N, et al.** *Salmonella* on pig carcasses: positive pigs and cross contamination in the slaughterhouse. *Journal of Applied Microbiology* 2003; **95**: 891–903.
 15. **Baptista FM, Dahl J, Nielsen LR.** Factors influencing *Salmonella* carcass prevalence in Danish pig abattoirs. *Preventive Veterinary Medicine* 2010; **95**: 231–238.
 16. **Anon.** Action plan for control of *Salmonella* in pigs. Ministeriet for Fødevarer, Landbrug og Fiskeri 2009.
 17. **Vose D.** *Risk Analysis: a Quantitative Guide*, 3rd edn. West Sussex: John Wiley & Sons, 2008.
 18. **Sørensen LL, Wachmann H, Alban L.** Estimation of *Salmonella* prevalence on individual-level based upon pooled swab samples from swine carcasses. *Veterinary Microbiology* 2007; **119**: 213–220.
 19. **Dijkhuizen AA, Moris RS.** *Animal Health Economics. Principles and Applications*. Wageningen, Sydney: Wageningen Press, 1997.
 20. **Belli P, et al.** *Economic Analysis of Investment Operations; Analytical Tools and Practical Applications*. Washington, DC: World Bank Institute, 2001.
 21. **Alban L, Stege H, Dahl J.** The new classification system for slaughter-pig herds in the Danish *Salmonella* surveillance-and-control program. *Preventive Veterinary Medicine* 2002; **53**: 133–146.
 22. **Alban L, Sørensen LL.** Prevalence of *Salmonella* spp. after hot-water decontamination of high-risk finishers slaughtered in two Danish abattoirs during 2004–2008. *Proceedings of the 8th International Symposium on Epidemiology and Control of Foodborne Pathogens in Pork*, 2009, pp. 405–408.
 23. **Alban L, Stark KD.** Where should the effort be put to reduce the *Salmonella* prevalence in the slaughtered swine carcass effectively? *Preventive Veterinary Medicine* 2005; **68**: 63–79.
 24. **Anon.** Regulation (EC) No. 853/2004 of the European Parliament and of the Council of April 29, 2004 laying down specific hygiene rules for food of animal origin, 2004.
 25. **Wingstrand A, Aabo S, Sørensen A.** In: Rosenquist H *et al.*, eds. *Food Safety in the Future – New Ways to Safer Meat in Denmark*. Frederiksberg: Center for Bioethics and Risk Assessment.
 26. **Alban L, et al.** Estimated effect of the *Salmonella* Surveillance-and-Control Programme ‘SALCONMEAT’ on food safety related to pork produced within the programme. *Proceedings of the 8th International Symposium on Epidemiology and Control of Foodborne Pathogens in Pork*, 2009, pp. 21–25.
 27. **Pires SM.** Attributing human salmonellosis and campylobacteriosis to food, animal and environmental sources (Ph.D. thesis). University of Copenhagen, Frederiksberg, Denmark, 2009.
 28. **Hansen TB, Christensen BB, Aabo S.** Changes in *Salmonella* prevalence in pork cuttings in supermarkets and butchers’ shops in Denmark from 2002 to 2006. *Proceedings of the 8th International Symposium on Epidemiology and Control of Foodborne Pathogens in Pork*, 2009, pp. 197–200.
 29. **Delhalle L, et al.** Assessing interventions by quantitative risk assessment tools to reduce the risk of human salmonellosis from fresh minced pork meat in Belgium. *Journal of Food Protection* 2009; **72**: 2252–2263.
 30. **Bollaerts K, et al.** Development of a quantitative microbial risk assessment for human salmonellosis through household consumption of fresh minced pork meat in Belgium. *Risk Analysis* 2009; **29**: 820–840.
 31. **Pires SM, Hald T.** Assessing the differences in public health impact of *Salmonella* subtypes using a Bayesian microbial subtyping approach for source attribution. *Foodborne Pathogens and Disease* 2010; **7**: 143–151.
 32. **Aabo S, et al.** Impact of slaughter hygiene of individual slaughterhouses on *Salmonella* consumer risk from pork. *Proceedings of the 8th International Symposium on*

- Epidemiology and Control of Foodborne Pathogens in Pork*, 2009, pp. 364–367.
33. **Sommer HM, et al.** Risk assessment of the impact on human health related to multiresistant *Salmonella* Typhimurium DT 104 from slaughter pigs – with an assessment of the impact of possible risk management changes. Copenhagen, Denmark, Institute of Food Safety and Nutrition, 2003, pp. 1–104.
 34. **Steenberg B.** Steam vacuum versus knife trimming for beef slaughter. Danish Meat Research Institute, 2006.
 35. **Christiansen P, et al.** Evaluation of pathogen reduction obtained by decontamination of pig carcasses by Steam-Ultrasound (Sonosteam[®]). *Proceedings of the Food Micro 2008 – Evolving Microbial Food Quality and Safety*, 2008.