

# The American Political Science Review

---

VOLUME XXXVIII

1944



# The American Political Science Review

## BOARD OF EDITORS

- |   |   |
|---|---|
| <b>EUGENE P. CHASE,</b><br>Lafayette College        | <b>WALTER H. C. LAYNE,</b><br>University of Chicago   |
| <b>KENNETH C. COLE,</b><br>University of Washington | <b>JAMES K. POLLOCK,</b><br>University of Michigan    |
| <b>ROBERT E. CUSHMAN,</b><br>Cornell University     | <b>CLYDE F. SNIDER,</b><br>University of Illinois     |
| <b>CLYDE EAGLETON,</b><br>New York University       | <b>DONALD C. STONE,</b><br>U. S. Bureau of the Budget |
| <b>E. PENDLETON HERRING,</b><br>Harvard University  | <b>ROBERT R. WILSON,</b><br>Duke University           |
- FREDERIC A. OGG,** Managing Editor, University of Wisconsin

VOLUME XXXVIII

1944

GEORGE BANTA PUBLISHING COMPANY  
MENASHA, WISCONSIN  
1944

Reprinted with the permission of the American Political Science Association

JOHNSON REPRINT CORPORATION    JOHNSON REPRINT COMPANY LTD.  
111 Fifth Avenue, New York, N.Y. 10003    Berkeley Square House, London, W.1.

Copyright, 1945, by  
THE AMERICAN POLITICAL SCIENCE ASSOCIATION

First reprinting, 1969, Johnson Reprint Corporation  
Printed in the United States of America

## CONTENTS

### NUMBER 1—FEBRUARY, 1944

Civil Liberty After the War, <i>Robert E. Cushman</i> .....	1
The Ends of Government, <i>Charles E. Merriam</i> .....	21
American Government and Politics	
The 1942 Congressional Elections, <i>John Harding</i> .....	41
Government Pamphlets on the War, <i>Francis O. Wilcox</i> .....	58
The Failure of the Farmer Labor Party to Capture Control of the Min- nesota Legislature, <i>Arthur Naftalin</i> .....	71
Public Administration	
Institutionalizing Administrative Controls, <i>Harvey Pinney</i> .....	79
Foreign Government and Politics	
An Areal Study of the German Electorate, 1930-1933, <i>James K. Pollock</i>	89
The Judicial System of the Nazi Party, <i>John B. Mason</i> .....	96
International Affairs	
The Concept of a "Cooling-Off Period," <i>Allan G. B. Fisher</i> .....	104
The Suez Canal and the Outlook for Egypt, <i>Halford L. Hoskins</i> .....	110
News and Notes, Personal and Miscellaneous, <i>Managing Editor</i> .....	120
Thirty-ninth Annual Meeting of the American Political Science As- sociation, <i>Kenneth Colegrove</i> .....	124
Book Reviews and Notices.....	155
Recent Publications of Political Interest	
Books and Periodicals, <i>Clyde F. Snider</i> .....	202
Government Publications, <i>Miles O. Price</i> .....	223

### NUMBER 2—APRIL, 1944

The Leadership of the United States in the Post-War World, <i>Clarence A. Berdahl</i> .....	235
The Direction of Supply Activities in the War Department; An Administrative Survey, I, <i>John D. Millett</i> .....	249
Constitutional Law in 1942-1943, <i>Robert E. Cushman</i> .....	266
American Government and Politics	
The Reorganization of the Department of State, <i>Walter H. C. Laves and     Francis O. Wilcox</i> .....	289
The First Session of the Seventy-eighth Congress, <i>Floyd M. Riddick</i> ....	301
The Need for Better Executive-Legislative Teamwork in the National Government, <i>Estes Kefauver</i> .....	317
Federal Revenue Legislation, 1943-1944, <i>Roy G. and Gladys C. Blakey</i> ...	325
Wartime Activities of Special Interest to Political Scientists	
The Recording of World War II, * * *.....	331
The Army's Civil Affairs Training Program, <i>Charles S. Hyneman</i> .....	342
International Affairs	
The International Law of the Future, <i>Josef L. Kunz</i> .....	354
News and Notes, Personal and Miscellaneous, <i>Managing Editor</i> .....	370
Book Reviews and Notices.....	374
Recent Publications of Political Interest	
Books and Periodicals, <i>Clyde F. Snider</i> .....	411
Government Publications, <i>Miles O. Price</i> .....	431
Special Notes on Foreign Documents, <i>James B. Childs</i> .....	438

NUMBER 3—JUNE, 1944

The Changing Pattern of Public Policy Formation, <i>Ernest S. Griffith</i> .....	445
Some Problems of Military Government, <i>A. C. Davidson</i> .....	460
The Direction of Supply Activities in the War Department; An Administrative Survey, II, <i>John D. Millett</i> .....	475
American Government and Politics	
Congressional Self-Improvement, <i>John A. Perkins</i> .....	499
International Relations	
Peace Problems of Today and Yesterday, <i>Quincy Wright</i> .....	512
Post-War Problems in Our Latin-American Relations, <i>Dana G. Munro</i> ..	521
Instruction and Research	
The Educational Function of Social Scientists, <i>Robert D. Leigh</i> .....	531
Report on the Research Panel on Comparative Government, <i>Karl Lowenstein</i> .....	540
News and Notes, Personal and Miscellaneous, <i>Managing Editor</i> .....	549
Book Reviews and Notices.....	556
Recent Publications of Political Interest	
Books and Periodicals, <i>M. Q. and M. H. Sibley</i> .....	605
Government Publications, <i>Miles O. Price</i> .....	625

NUMBER 4—AUGUST, 1944

Politics and Ethics, <i>John H. Hallowell</i> .....	639
Legal and Economic Factors Affecting Soviet Russia's Foreign Policy, I, <i>Charles Prince</i> .....	656
State Constitutional Law in 1943-44, <i>Jacobus tenBroek and Howard Jay Graham</i> .....	670
American Government and Politics	
The Poll Tax: The Case of Texas, <i>Donald S. Strong</i> .....	693
Foreign Government and Politics	
Food Front in Australia, <i>Howard Daniel and Minnie Belle</i> .....	710
International Affairs	
Constitutional Development of the I.L.O. as Affected by the Recent International Labor Conference, <i>Smith Simpson</i> .....	719
Research in Political Theory: A Symposium	
The Work of the Political Theory Panel, <i>Francis G. Wilson</i> .....	726
Research in American Political Theory, <i>Benjamin F. Wright</i> .....	733
Concepts and Institutions as Fields for Research, <i>Ernest S. Griffith</i> .....	740
Political Theory and the Pattern of General History, <i>Eric Voegelin</i> ....	746
News and Notes, Personal and Miscellaneous, <i>Managing Editor</i> .....	755
Doctoral Dissertations in Political Science, <i>David Fellman</i> .....	766
Book Reviews and Notices.....	780
Recent Publications of Political Interest	
Books and Periodicals, <i>M. Q. and M. H. Sibley</i> .....	823
Government Publications, <i>Miles O. Price</i> .....	845

NUMBER 5—OCTOBER, 1944

Reason, Value Theory, and the Theory of Democracy, <i>J. Roland Pennock</i> ....	855
Legal and Economic Factors Affecting Soviet Russia's Foreign Policy, II, <i>Charles Prince</i> .....	876
American Government and Politics	
Women and National Party Organization, <i>Marguerite J. Fisher and Betty Whitehead</i> .....	895
Meeting the Needs for State and Local Revenues in the Postwar Era, <i>W. Brooke Graves and Karl W. H. Scholz</i> .....	904

<b>Emerging Problems in the Conduct of American Foreign Relations</b>	
I. Organizing the Government for Participation in World Affairs, <i>Walter H. C. Laves and Francis O. Wilcox</i> .....	913
II. American Foreign Relations within an Organized World Framework, <i>Walter R. Sharp</i> .....	931
III. Postwar Security for the United States, <i>Grayson L. Kirk</i> .....	945
IV. The Rôle of Congress and Public Opinion in Formulating Foreign Policy, <i>Kenneth Colegrove</i> .....	956
<b>Military Occupation</b>	
A Territorial Pattern for the Military Occupation of Germany, <i>James K. Pollock</i> .....	970
Military Occupation and German Revolution, <i>William F. Sollman</i> .....	976
<b>Foreign Government and Politics</b>	
Community of the Parliaments of the English-Speaking Peoples—First Steps, <i>H. Duncan Hall</i> .....	981
News and Notes, Personal and Miscellaneous, <i>Managing Editor</i> .....	990
Book Reviews and Notices .....	995
<b>Recent Publications of Political Interest</b>	
Books and Periodicals, <i>M. Q. and M. H. Sibley</i> .....	1040
Government Publications, <i>Miles O. Price</i> .....	1063

NUMBER 6—DECEMBER, 1944

<b>The National Resources Planning Board; A Chapter in American Planning Experience, <i>Charles E. Merriam</i></b> .....	1075
<b>Rural Local Government</b>	
County and Township Government in 1943, <i>Clyde F. Snider</i> .....	1089
<b>The American Road from War to Peace; A Symposium. <i>Fritz Morstein Marx</i> (ed.)</b>	
I. The Strategy of Reconversion, <i>William Haber</i> .....	1114
II. The Federal Government's Rôle in the Postwar Economy, <i>James G. Patton</i> .....	1124
III. The Reconversion Phase of Demobilization, <i>V. O. Key, Jr.</i> .....	1137
IV. Executive-Legislative Responsibilities, <i>Pendleton Herring</i> .....	1153
V. War Organization of the Federal Government, <i>Luther Gulick</i> .....	1166
VI. The Future Organizational Pattern of the Executive Branch, <i>Arthur W. McMahon</i> .....	1179
<b>International Affairs</b>	
Weighting of Votes in an International Assembly, <i>Louis B. Sohn</i> .....	1192
The Legal Nature of War Crimes and the Problem of Superior Command, <i>Jacob Berger</i> .....	1203
News and Notes, Personal and Miscellaneous, <i>Managing Editor</i> .....	1209
Book Reviews and Notices .....	1216
<b>Recent Publications of Political Interest</b>	
Books and Periodicals, <i>M. Q. and M. H. Sibley</i> .....	1254
Government Publications, <i>Miles O. Price</i> .....	1276
<b>Index to Volume XXXVIII, <i>Mary T. Reynolds</i></b> .....	1281

# OFFICERS OF THE AMERICAN POLITICAL SCIENCE ASSOCIATION

## *President*

LEONARD D. WHITE, University of Chicago

*First Vice-President*  
CHARLES G. FENWICK  
Bryn Mawr College

*Second Vice-President*  
CLARENCE A. BERDAHL  
University of Illinois

*Third Vice-President*  
CULLEN B. GOSNELL  
Emory University

*Secretary-Treasurer*  
KENNETH COLBROVE  
Northwestern University

*Assistant Secretary-Treasurer*  
HARVEY WALKER  
Ohio State University

*Managing Editor*  
FREDERIC A. OGG  
University of Wisconsin

## EXECUTIVE COUNCIL

### *Above-named officers ex-officio*

KEITH CLARK,  
Carleton College  
THOMAS I. COOK,  
University of Washington  
MARSHALL E. DIMOCK,  
Washington, D.C.  
JAMES W. FESLER,  
University of North Carolina  
MAX LERNER,  
Williams College  
CLYDE EAGLETON,  
New York University  
CHARLES FAIRMAN,  
Stanford University

V. O. KEY, JR.,  
Johns Hopkins University  
AMRY VANDENBOSCH,  
University of Kentucky  
HAROLD ZINK  
DePauw University  
ARTHUR W. BROMAGE,  
University of Michigan  
FREDERICK S. DUNN  
Yale University  
J. A. C. GRANT,  
University of California (L.A.)  
CHARLES C. ROHLFING,  
University of Pennsylvania

E. E. SCHATTSCHNEIDER,  
Wesleyan University

## FORMER PRESIDENTS

FRANK J. GOODNOW  
ALBERT SHAW  
FREDERICK N. JUDSON  
JAMES BRYCE  
A. LAWRENCE LOWELL  
WOODROW WILSON  
SIMEON E. BALDWIN  
ALBERT BUSHNELL HART  
W. W. WILLOUGHBY  
JOHN BASSETT MOORE  
ERNST FREUND  
JESSE MACY  
MUNRO SMITH

HENRY JONES FORD  
PAUL S. REINSCH  
LEO S. ROWE  
WILLIAM A. DUNNING  
HARRY A. GARFIELD  
JAMES W. GARNER  
CHARLES E. MERRIAM  
CHARLES A. BEARD  
WILLIAM B. MUNRO  
JESSE S. REEVES  
JOHN A. FAIRLIE  
BENJAMIN F. SHAMBAUGH  
EDWARD S. CORWIN

WILLIAM F. WILLOUGHBY  
ISIDOR LOEB  
WALTER J. SHEPARD  
FRANCIS W. COKER  
ARTHUR N. HOLCOMBE  
THOMAS REED POWELL  
CLARENCE A. DYKSTRA  
CHARLES GROVE HAINES  
ROBERT C. BROOKS  
FREDERIC A. OGG  
WILLIAM ANDERSON  
ROBERT E. CUSHMAN