THE JOURNAL OF LAW, MEDICINE & ETHICS

Volume 52:2 • Summer 2024

A Journal of the American Society of Law, Medicine & Ethics • www.aslme.org

Defining Health Law for the Future: A Tribute to Professor Charity Scott



GUEST EDITED BY

Stacie P. Kershner, Erin C. Fuse Brown, Leslie E. Wolf, Paul A. Lombardo, and Yaniv Heled

SYMPOSIUM

- 216 Introduction Stacie P. Kershner, Erin C. Fuse Brown, Leslie E. Wolf, Paul A. Lombardo, and Yaniv Heled
- 219 "A Tribute to Professor Charity Scott" Steven J. Kaminshine
- 224 Charity Scott: A Masterful Teacher Diane E. Hoffmann
- 228 A Tribute to Professor Charity: Imagination, Reflection and the Jay Healey Teaching Plenary Sidney D. Watson
- 232 Charity's Neighborhoods Mary A. Crossley
- **238** The Bridge Builder: Charity Scott's Expansive Vision for Lawyers, Health, and Society *Ross Silverman, Liz Tobin-Tyler, and Micah Berman*

Plus more inside...



The Journal of Law, Medicine & Ethics (JLME): Material published in *The Journal of Law, Medicine & Ethics* (JLME) contributes to the educational mission of the American Society of Law, Medicine & Ethics (ASLME), covering public health, health disparities, patient safety and quality of care, and biomedical science and research, and more.

The Journal of Law, Medicine & Ethics is published by Cambridge University Press on behalf of the American Society of Law, Medicine & Ethics.

ISSN: 1073-1105

E-ISSN: 1748-720X

Copyright O 2024, the American Society of Law, Medicine & Ethics. All rights reserved. No portion of the contents may be reproduced in any form without written permission from the publisher

Printed in the USA by The Sheridan Group

Editorial Office

Journal of Law, Medicine & Ethics, 765 Commonwealth Avenue, Suite 1704, Boston, MA 02215 USA Phone: 617-262-4990; Fax: 617-437-7596 E-mail: thutchinson@aslme.org

Letters to the Editors: Comments on articles in the Journal should be addressed to the Editor at the editorial office or emailed to thutchinson@aslme.org

Submission Guidelines: For submission guidelines, please contact the editorial office at thutchinson@aslme.org or go to cambridge.org/jlme/submit

Supplements: Initial inquiries should be directed to the Editor at the editorial office or emailed to thutchinson@aslme.org

Subscribe or Recommend a Subscription to your Librarian: Go to cambridge.org/jlme/subscribe or email subscriptions_newyork@cambridge.org (in the USA, Canada or Mexico) or journals@cambridge.org (elsewhere).

Copyright and Permissions: To request permission for republishing, reproducing, or distributing material from this journal, please visit the desired article at cambridge.org/jlme and click "Rights & Permissions." For additional information, please see cambridge.org/about-us/rights-permissions.

Advertising and Reprints: Contact ad_sales@cambridge. org. Acceptance of advertising in this journal in no way implies endorsement of the advertised product or service by Cambridge University Press, the American Society of Law, Medicine & Ethics or the journal editor(s). We reserve the right to reject any advertising it deems as inappropriate for this journal.

Member Subscription Information: American Society of Law, Medicine & Ethics member inquiries, change of address, back issues, claims, and membership renewal requests should be addressed to Membership Director, American Society of Law, Medicine & Ethics, 765 Commonwealth Avenue, Suite 1704, Boston, MA 02215; telephone: (617) 262-4990. Requests for replacement issues should be made within six months of the missing or damaged issue. Beyond six months and at the request of the American Society of Law, Medicine & Ethics, the publisher will supply replacement issues when losses have been sustained in transit and when the reserve stock permits.

Claims or Change of Address for Non-Members: Should be directed to subscriptions_newyork@cambridge.org (in the USA, Canada or Mexico) or journals@cambridge.org (elsewhere).

Discover the Entire JLME Back Archive: cambridge.org/jlme/read

Follow JLME on Twitter @JLME_ASLME

THE JOURNAL OF

LAW, MEDICINE & ETHICS

VOLUME 52:2 • SUMMER 2024

BOARD OF EDITORS

Anita Allen-Castellitto, J.D., Ph.D. University of Pennsylvania Law School

R. Alta Charo, J.D. University of Wisconsin Law School

Ellen Wright Clayton, M.D., J.D. Vanderbilt University School of Medicine

Bernard M. Dickens, Ph.D., LL.D., LL.M. University of Toronto Faculty of Law

Barry Furrow, J.D. Drexel University Earle Mack School of Law

Jay A. Gold, M.D., J.D., M.P.H. MetaStar, Inc.

Lawrence O. Gostin, J.D., LL.D. (Hon.) Georgetown University Law Center Johns Hopkins University

> Ana Smith Iltis, Ph.D. Wake Forest University

Nancy M. P. King, J.D. Wake Forest School of Medicine

John D. Lantos, M.D. Children's Mercy Hospital Wendy K. Mariner, J.D., LL.M., M.P.H. Boston University School of Public Health

> Maxwell J. Mehlman, J.D. Case Western Reserve University

E. Haavi Morreim, Ph.D. University of Tennessee College of Medicine

Thomas H. Murray, Ph.D. The Hastings Center

Wendy E. Parmet, J.D. Northeastern University School of Law

•

Karen H. Rothenberg, J.D., M.P.A. University of Maryland School of Law

Margaret A. Somerville, A.M., FRSC McGill University

Daniel P. Sulmasy, M.D., Ph.D. Georgetown University

٠

Lois Snyder Sulmasy American College of Physicians

Susan M. Wolf, J.D. University of Minnesota Law School

Stuart J. Youngner, M.D. Case Western Reserve University

JOURNAL OF LAW, MEDICINE & ETHICS

THE JOURNAL OF LAW, MEDICINE & ETHICS CONTENTS

VOLUME 52:2 • SUMMER 2024

Symposium Articles

216

Defining

Health Law

for the Future:

A Tribute to

Professor

Charity Scott

Guest Edited by

Stacie P. Kershner.

Erin C. Fuse Brown,

Leslie E. Wolf,

Paul A. Lombardo.

and Yaniv Heled

207

Letter from

the Editor

Cover image Courtesy of the

Scott Family

Introduction

Stacie P. Kershner, Erin C. Fuse Brown, Leslie E. Wolf, Paul A. Lombardo, and Yaniv Heled

219

A Tribute to Professor Charity Scott Steven J. Kaminshine

224

Charity Scott — A Masterful Teacher Diane E. Hoffmann

228

A Tribute to Professor Charity Scott: Imagination, Reflection, and the Jay Healey Teaching Plenary Sidney D. Watson

232

Charity's Neighborhoods Mary A. Crossley

This tribute compares Charity Scott to Fred Rogers, highlighting how Charity nurturedhealth law colleagues' unique gifts and built community. Continuing the neighborhood theme, it highlights encouraging developments relating to health, housing, and place: Medicaid housing supports and potential reparations for redliningrelated health inequities.

238

The Bridge Builder: Charity Scott's Expansive Vision for Lawyers, Health, and Society Ross D. Silverman, Elizabeth Tobin-Tyler, and Micah L. Berman

243

Charity Scott: Teacher, Mentor, Collaborator, Interdisciplinarian Sylvia B. Caley and Lisa Radke Bliss

248

The Definition of Charity Randall Hughes

251

Teaching Structural Competency in Law School: Interdisciplinary Inspiration from Medical Legal Partnerships and Health-Related Disciplines to Meet ABA Standard 303(c)

Sarah Davis

Law Schools are now required to provide education to law students on bias, cross-cultural competency, and racism under ABA Standard 303(c). Law clinics, with their social justice orientation, have long taught about structural causes of bias and oppression and ways to intervene at system levels to prevent problems. Medical legal partnership (MLP) clinics have done so by employing concepts from social work and health science programs on structural competency. This article examines MLP and related curriculum to meet the ABA mandate.

LAW, MEDICINE & ETHICS

CONTENTS

VOLUME 52:2 • SUMMER 2024

264

Medical-Legal Partnership Education Impacts Resident Physician Competencies Relating to Social Drivers of Health

Madisen A. Swallow, Shashwat Kala, Shannon O'Malley, Alice Rosenthal, and Ada M. Fenick

Medical-legal partnerships (MLPs) support patients and clinicians by streamlining legal and medical care and helping identify and address a subset of social drivers of health (SDOH). Less is known on the effect of MLPs on the competency of residents regarding SDOH. The aim of this study was to identify how integration of an MLP into a pediatric residency training program affected residents' experience understanding and addressing SDOH

271

Imagination, Hope, and Joy: Building Resilience through Trauma-Informed Teaching and Self-Care in Anti-Racist Clinics

Christina Scott and Amanda Cole

Teaching students to build resilience is necessary to keep imagining and fighting for a path towards social justice. To do so, clinicians can draw from the communities facing oppression and examine how they remain resilient despite oppression

284 What I Talk about When I Talk about Charity Scott

Elizabeth Weeks

287 Charity Scott, Bioethics, and Health Law Paul A. Lombardo

290

Strategy, Morality, Courage: Bioethics and Health Law after *Dobbs*

Nancy M.P. King, Christine Nero Coughlin, and Beverly J. Levine

Our paper examines what is required to protect and promote effective public discussion and policy development in the current climate of divisive disagreement about many public policy questions. We use abortion as a case example precisely because it is morally fraught. We first consider the changes made by Dobbs, as well as those which led up to the Dobbs decision, accompany it, and follow from it.

309

We Have All the Time in the World: The Law and Ethics of Time-Limited Interventions in Clinical Care

Samantha R. Johnson and Elizabeth Sivertsen

The authors consider the legal and ethical considerations of offering a time-limited trial of a potentially non-beneficial intervention in the setting of patient or surrogate requests to pursue aggressive treatment. The likelihood of an intervention's success is rarely a zero-sum game, and an intervention's risk-to-benefit ratio may be indiscernible without further information (often, a matter of time).

321

From Philosopher in Residence to Healthcare Mediation Haavi Morreim

Haavi Morrein

324

Mediation: Common Practices and Ethical Boundaries

Haavi Morreim

This true story of a mediation in a personal injury lawsuit describes a sequence of events and fairly common practices that raise significant questions about mediation ethics as well as attorney ethics.

333

The Role of the Lawyer as Deal Maker in Health Care Acquisitions: From Amoral to Immoral?

Barry R. Furrow

This article proposes ethical — and legal — accountability for lawyers representing clients such as private equity (PE) firms who create ownership structures for nursing home systems. Using PE ownership as a case study, I will show that nursing home residents are often harmed and Medicaid costs inflated. I propose private law provides tools to compel such accountability, through (1) aiding and abetting doctrines and (2) fiduciary doctrines that require that the fiduciary be responsible for its vulnerable beneficiaries, not just ethically but for damages and equitable relief. I further propose that the teaching of Professional Responsibility needs to be changed to force law students to consider the effect of legal practice on third parties in situations like health care financing.

350

Health Law and Bigotry Distractions Daniel G. Aaron and Leslie P. Francis

Bigotry distractions are strategic invocations of racism, transphobia, or negative stigma toward other marginalized groups to shape political discourse. Although the vast majority of Americans agree on large policy issues ranging from reducing air pollution to prosecuting corporate crime, bigotry distractions divert attention from areas of agreement toward

THE JOURNAL OF LAW, MEDICINE & ETHICS CONTENTS VOLUME 52:2 • SUMMER 2024

divisive identity issues. This article explores how the nefarious targeting of identity groups through bigotry distractions may be the tallest barrier to health reform, and social change more broadly. The discussion extends the literature on dog whistles, strategic racism, and scapegoating

364

Operationalizing Power in Health Law: The Hospital Abolition Hypothesis

Matthew B. Lawrence

This symposium Article describes how prison abolitionist arguments also support the hypothesis that a defining goal of health law should be the abolition of hospitals. Like prison abolitionism, the hospital abolition hypothesis can provide a constructive way to shift the focus of legal analysis from substantive dimensions (in health law — cost, quality, access, and equity) to the dimension of power.

378 Rethinking Health Law Architecture Ani B. Satz

Neither the individualistic regulatory health paradigm nor the vulnerable populations approach of public health can provide the legal structure necessary to address the most pressing problems in health care today. These approaches fail to address conflicts between individuals and populations as well as challenges to qualifying for care and are in inherent conflict with each other, sometimes within the same statute. As health concerns become more global, it is necessary to move past a vulnerable populations approach to a broader population approach that respects individual choice but does not sacrifice community health for liberty interests.

388

Critical Public Health Legal Theory: Proposing a New Approach to Public Health Law as a Tribute to Professor Charity Scott *Jean C. O'Connor*

391

Teaching Mindfulness in Class, Bringing Mindfulness to Life: A Tribute to Charity Scott's Impact on Mental Health and Well-Being in Law School and Legal Practice *Plamen I. Russev*

396 Charity Scott and ASLME *Ted Hutchinson*

Independent Articles

399

"A Double-Edged Sword": A Brief History of Genomic Data Governance and Genetic Researcher Perspectives on Data Sharing

Kayte Spector-Bagdady, Kerry A. Ryan, Amy L. McGuire, Chris D. Krenz, M. Grace Trinidad, Kaitlyn Jaffe, Amanda Greene, J. Denard Thomas, Madison Kent, Stephanie Morain, David Wilborn, and J. Scott Roberts

The 2022 Office of Science and Technology Policy memorandum regarding increasing access to federally funded research results represents the most recent step in federal data sharing efforts over the past 20 years, including those specific to genomics. Despite these achievements, many of the challenges these federal policies set out to fix remain, such as: (1) clarifying who should bear the burden of sharing data; (2) translating shared data into scientific advancements; (3) clarifying how federal policies intersect with private interests (e.g., journals, industry co-funders, or commercially generated data); and (4) balancing the autonomy interests of those who contribute data (including patients, research participants, and commercial consumers) with the public beneficence attendant to advancing science. It is therefore critical to better understand the goals and challenges of those expected to benefit from and contribute to these shared data resources. We conducted semi-structured interviews with U.S. academic genetic researchers exploring perceived benefits and burdens, industry interests, and autonomy considerations related to data sharing and using shared data resources. Here we provide a background of the major U.S. federal government data sharing policies over the past twenty years, present the results of our qualitative study, and discuss areas for continued improvement for federal governance and support of research.

412

Telehealth after the Federal COVID-19 Public Health Emergency: Implications and Future Directions

Minsoo Kwon, James René Jolin, and Carmel Shachar

May 11, 2023, marked the end of the federal COVID-19 Public Health Emergency (PHE). During the PHE, regulatory flexibilities allowed telehealth to more effectively connect physicians providing care and patients seeking it. This paper discusses the implications of the end of the PHE on telehealth coverage, payment, reimbursement, and licensure, and exposes inconsistencies and inequities in extant state regulations. The end of the PHE, we contend, has constrained patients access to and physicians' ability to provide vital telehealth services. But the substantial authority states wield in this domain means much of telehealth law and regulation exists as a stateby-state patchwork. Stronger inter-state coordination is likely necessary to advance telehealth beyond the emergency period, but the recent overturning of Roe v. Wade (1973) presents a challenge to this effort.

LAW, MEDICINE & ETHICS

CONTENTS

VOLUME 52:2 • SUMMER 2024

419

COMMENTARY The States' Hodgepodge of Physician Licensure Regulations

Tara Sklar and Christopher Robertson

422

Ethical and Legal Issues in COVID-19 Case Investigation and Contact Tracing: A Case Study of A Large Academic Public Health Partnership

Lexi C. White, Laura G. Meyer, and Megan Jehn

In an effort to respond to the large surge in COVID-19 cases in Arizona that began between May and July 2020, the Arizona State University (ASU) Student Outbreak Response Team (SORT) formed a remote, volunteer-based case investigation team that worked in partnership with a local public health department through delegated public health authority. SORT contacted and interviewed individuals who tested positive for COVID-19 in Maricopa County to gather information on demographics, symptoms, and close contacts. At its peak SORT consisted of 225 active volunteers, interns, and staff, with differing academic backgrounds and professional expertise from undergraduate students to retired health professionals located locally and throughout the U.S. This paper provides a critical analysis of the ethical and legal issues the team encountered throughout training and public health practice. This paper underscores the importance of not only legal compliance but broader ethical and equity considerations in implementing a case investigation and contact tracing program that can respond effectively to an active pandemic.

429 USPTO's Lax Policy Leads to Humira Formulation Thicket

Bernard Chao

By comparing the U.S. and EU prosecution histories of formulation patents covering Abbvie's blockbuster Humira drug, the current study seeks to start to answer this question. This study found two policy differences between the way that the United States Patent Office (USPTO) and European Patent Office (EPO) treated formulation patent applications. These differences led to twenty-two U.S. patents and just two EU patents. Moreover, the U.S. patents also had greater claim scope than their EU counterparts. After examining the claims, this paper argues that much of the U.S. patent coverage is undeserved and offers potential ways to reign in the scope of these patents.

439

COMMENTARY Patent Claim Scope and Biosimilar Competition in the US and EU Doni Bloomfield and Aaron S. Kesselheim

443

Blurring Boundaries: A Proposed Research Agenda for Ethical, Legal, Social, and Historical Studies at the Intersection of Infectious and Genetic Disease Sheethal Jose, Juli Bollinger, Gail Geller, Jeremy Greene, Leslie Meltzer Henry, Brian Hutler, Eric Thomas Juengst, Jeffrey Kahn, Anna C. Mastroianni, Graham Mooney, Alexandre White, Rebecca Wilbanks, and Debra J. H. Mathews, on behalf of the BRIDGES Collaboratory Participants

Contemporary understanding of the mechanisms of disease increasingly points to examples of "genetic diseases" with an infectious component and of "infectious diseases" with a genetic component. Such blurred boundaries generate ethical, legal, and social issues and highlight historical contexts that must be examined when incorporating host genomic information into the prevention, outbreak control, and treatment of infectious diseases.

456

COMMENTARY A Proposed Research Agenda for Ethical, Legal, Social, and Historical Studies at the Intersection of Infectious and Genetic Disease

François Cholette and Paul J. McLaren

459

Challenges of Uncertainty in Prenatal Decision-Making: Skeletal Dysplasias Naila Ramji, Marie-Eve Robinson, and Gregory P. Moore

When skeletal dysplasias are suspected in the prenatal period, investigation, counseling, and management become especially challenging. By better understanding the complex forces at play and parental values, prenatal health care providers may improve the ways in which they counsel patients to improve the decision-making process under conditions of significant uncertainty, including in cases of prenatally suspected skeletal dysplasia.

THE JOURNAL OF

LAW, MEDICINE & ETHICS

CONTENTS

VOLUME 52:2 • SUMMER 2024

467

Vaccine Procurement: The Changes Needed to Close Access Gaps and Achieve Health Equity in Routine and Pandemic Settings

Shawn H.E. Harmon, Ksenia Kholina, and Janice E. Graham

Vaccines are not the only public health tool, but they are critical in routine and emergency settings. Achieving optimal vaccination rates requires timely access to vaccines. However, we have persistently failed to secure, distribute, and administer vaccines in a timely, effective, and equitable manner despite an enduring rhetoric of global health equity.

480

COMMENTARY **Reimagining Vaccine Access for Health Equity** *Emily A. Harrison*

Columns

484

Public Health and the Law

James G. Hodge, Jr., Jennifer L. Piatt, Erica N. White, Leila F. Barraza, and Kyrah M. Berthiaume

488

Health Policy Portal Emanuel Nussli, Miquel Serra-Burriel, and Kerstin N. Vokinger

498 Global Health Law

Benjamin Mason Meier, Aunchalee E.L. Palmquist, Meredith Dockery, Neha Saggi, Kiara Ekeigwe, Isabela Latorre, and Gavin Yamey

506

Teaching Health Law Sidney D. Watson

512

Student Paper Prashasti Bhatnagar

Symposium articles *are*

articles are solicited by the guest editor for the purposes of creating a comprehensive and definitive collection of articles on a topic relevant to the study of law, medicine and ethics. Each article is peer reviewed.

Independent

articles are essays unrelated to the symposium topic, and can cover a wide variety of subjects within the larger medical and legal ethics fields. These articles are peer reviewed.

Columns are

written or edited by leaders in their fields and appear in each issue of JLME.

Next Issue:

Legal & Societal Implications of New Biopreservation Technologies

A Symposium Guest Edited by Susan Wolf and Tim Pruett