

INDEX

- accountability
 - IOM. *See* accountability of IOM
 - IOs, of. *See* international organizations (IOs)
 - legal accountability, 80
 - meaning of, 24, 85
 - standards of, 85–86
- accountability of IOM, 4, 5, 16, 26–27, 37
 - absence of external accountability mechanisms, 98
 - accountability deficit, 424–425
 - Accountability to Affected Populations Framework (2020), 99, 112
 - advocacy NGOs, role of. *See* advocacy NGOs, role of
 - advocacy NGOs, role of constitutional reform, and, 40
 - difficulties of holding IOM to account, 99–100
 - employer, accountability of IOM as, 98–99
 - Ethics and Conduct Office, 99
 - expansion of IOM, and, 211–212
 - human rights
 - obligations. *See* human rights obligations of IOM
 - humanitarian policy, 323
 - indirect modes of holding IOM to account, 40–41
 - internal mechanisms, 97–99
 - IOM purposes and functions, shifting conceptions of, 77–78
 - legal accountability under international law. *See* responsibility of IOM under international law
 - Office of the Inspector-General, 98
 - advocacy NGOs, role of, 420
 - disengagement of advocacy NGOs from IOM, reasons for, 437–446
 - dependency on IOM as data source and gatekeeper, 445–446
 - institutional developments and diverse accountability standards, 439–442
 - IOM mandate and structure, NGO accountability efforts and, 442–444
 - interactions of advocacy NGOs with IOM, 429–437
 - contrasting engagements with IOM and UNHCR, 431–432
 - modest but increased attention, 432–436
 - reduced attention, 436–437
 - IOM
 - accountability, 424–429
 - extent of scrutiny, 420–424
 - strengthening contributions to IOM accountability, 446–448
- Afghanistan
 - return of Afghans to, 320
 - Taliban assumption of control, 320
- Agreement concerning the Relationship between the United Nations and the International Organization for Migration*. *See* 2016 Agreement
- alternatives to detention (ATDs). *See* detention centres

- Amnesty International
- Australia's practice of mandatory detention, 378
 - concerns about IOM activities, 112
 - detention of migrants and refugees in Libya, 385
 - IDPs in Haiti, 258–259
 - importance of, 423
 - IOM data, use of, 445–446
 - reports under-examining IOM, 431–432
 - scrutiny of IOM, 432–436
 - reduction in, 436–437
- ARIO, 18, 68, 80, 94–97
- attribution, 96
 - AVR, and, 399
 - elements of internationally wrongful acts, 91, 94
 - IO accountability for wrongful acts, 84–85
 - private individuals, and, 95–96
 - responsibility
 - division of, 96–97
 - invoking, 94–96
 - IOs, of, 20
- assisted voluntary return and reintegration (AVRR). *See* AVR
- Australia
- offshore processing centres, 26
 - Australian-funded immigration detention and ATDs in Indonesia, IOM role in, 380–384
 - children, 377
 - deterrence policies, as, 32
 - Pacific solution, IOM role in, 144, 360, 378–379
 - Papua New Guinea judicial decisions, and, 379–380
- AVR, 33, 71, 116–117, 228, 373, 393, 397–419
- ATD, AVR as, 370–371
 - AVRR, and, 181, 388
 - detention, and, 393–395
 - European countries, from, 433
 - financial incentives, 417
 - freedom of choice, 405–413
 - lessons from other areas of law, 409–413
 - NA v Finland* (ECtHR), 406–409
 - information, 413–415, 419
 - IOM, and, 143–144, 399–402
 - assessing success of programmes, 417–419
 - consent and voluntariness as process, 415–416
 - definition of AVR, 402–405
 - IOM Framework for Assisted Voluntary Return and Reintegration, 401
 - need for staff training and support, 417
 - Policy on the Full Spectrum of Return, Readmission and Reintegration (2021), 400
 - reform, need for, 418–419
 - voluntariness, 116, 401–402, 404–405
 - Iraq, 355
 - Libya, migrants from, 143–144
 - major human rights concerns, 433
 - migrants' wish to return, 416–417
 - nature of, 397
 - soft/disguised deportations, as, 397, 399, 402
 - VHR, and, 388–389
 - voluntary under compulsion returns, 116
- blue-washing, 69, 147, 272, 393
- Bosnia and Herzegovina
- IOM facilitating out of country voting, 202
 - migrants in, 251
- Brussels Resolution, 7, 46, 52–53, 55
- ICEM as multi-mandate organization, 55
- camps. *See* cluster approach
- children
- detention of. *See* detention centres
 - IOM priority, as, 347
- climate change and migration, 3, 213–234
- Climate Change, Environment and Migration Alliance (CEEMA), 226–227
- IOM and climate change, 220–233

- attempted mandate change, 221–225
- mandate change, 230–233
- natural disasters and
 - humanitarian operations, 220–221
- operational expansion, 227–230
- secretariat staff led expansion, 225–227
- Nansen Initiative's Agenda for the Protection of Cross-Border Displaced Persons in the Context of Disasters and Climate Change, 226, 323
- obligations in IOM, 217–220
 - financing, 218–220
 - mandate, 217–218
- obligations in IOs, 215–217
- working group on climate change in IASC, 225–226
- cluster approach, 247, 255, 319, 328, 333–334
 - assisting IDPs outside camps, 348
 - CCCM, 247, 305
 - IOM lead role of, 348
 - UNHCR and IOM as co-leads of, 247, 333
- durable solutions, 348
- Haiti
 - camp closures, 348–351
 - camp coordination and management, in, 346–348
 - IASC, and, 305, 337
- Cluster on Camp Co-ordination and Camp Management (CCCM). *See* cluster approach
- Cold War, end of, 187, 189, 196, 200
- Constitution of IOM, 6–8, 15, 56–60, 196–197, 300
 - adoption of first Constitution, 5
 - constitutional deference to states. *See* IOM deference to states
 - constitutional reform, need for, 5, 37, 39–40, 76–77, 183, 393–396
 - creation outside UN system, 5, 46
 - deferring status rights questions to host states, 139–140
 - fundamental obligations of IOM to member states, 57–58
 - human rights, and, 101, 106, 305
 - immunities, 89–90
 - IOM Council voting requirements, 183
 - legal personality of IOM, 4, 17, 51
 - limits of, 17
 - mandate of IOM. *See* mandate of IOM
 - migration decisions within domestic jurisdiction of states, 7–8, 57, 67, 366
 - PICMME renamed as ICEM, 5
 - purposes and functions. *See* mandate of IOM
 - UN Charter, and, 67, 97–98, 178–181
- Convention on the Elimination of All Forms of Discrimination Against Women (CEDAW), 152, 389
- courts
 - domestic. *See* domestic courts
 - ICC. *See* ICC
 - ICJ. *See* ICJ
- Covention on the Rights of the Child, 152
- COVID-19 pandemic
 - detention of refugees and migrants, and, 368
 - IOM Global Strategic Preparedness and response Plan, 210
 - IOM mapping COVID19-related travel restrictions, 249
 - securitization of borders, and, 184
- critical junctures, 191–193
- data collection, 3, 143, 235–237
 - 510 Data Responsibility Policy of Netherlands Red Cross, 242, 266
 - biometric data, 235
 - data responsibility, 236–237
 - 'datafication of migration' to need for data responsibility in migration and displacement, 238–242
 - DSEG Framework for the Ethical Use of Advanced Data Science Methods in the Humanitarian Sector, 266

- data collection (cont.)
- DTM, 236, 238, 246–256
 - core humanitarian function, 254–256
 - data collection and quality, 251–254
 - demand-driven and service-oriented nature of, 237
 - expansion of, 246–247
 - flow monitoring, 247–248
 - IDP figures, 347–248
 - institutional set-up and funding, 249–251
 - key components, 246
 - nature of, 246, 334
 - origins and evolution, 247–249
 - surveys, 248
 - DTM data, political functions of, 256–261
 - ‘mobility tracking’ in Haiti, 257–259
 - DTM flow monitoring’ in West and Central Africa, 259–261
 - GCM, and. *See* GCM
 - Global Migration Data Analysis Centre (GMDAC), 244
 - humanitarian emergencies, 242, 266
 - ICRC Handbook on Data Protection (2020), 266, 267
 - IOM Data Protection Manual (2010), 264–267
 - IOM Data Protection Principles (2009), 99, 264–265
 - IOM Internal Displacement Data Strategy (2021), 245, 266, 267
 - IOM Migration Data Strategy (2020), 245, 266, 267
 - Joint IDP Profiling Service (JIPS), 245
 - key service of IOM, as, 235
 - market for migration and displacement data, IOM and, 242–246
 - Mixed Migration Centre (MMC), 245
 - OCHA Centre for Humanitarian Data, 245
 - REACH, 244–245
 - recommendations for reform, 268–269
 - risks and pathologies, 261–268
 - crowding out development-oriented data collectors, 262–263
 - ‘erasure’ of populations with enduring needs, 262
 - feeding into perceptions of migration as threat, 263–264
 - fitness for purpose of IOM’s data protection standards, 264–268
 - insufficient data protection in field settings data, 261–262
 - statistical information about migration, 235
 - World Bank-UNHCR Joint Data Center on Forced Displacement (JDC), 245
- deference. *See* IOM deference to states
- detention centres, 20
- Amnesty International report on Libya, 385
 - asylum seekers, detention of, 372
 - ATD, and, 372
 - ATD as obligation or desirable option, 369–370
 - AVR as an ATD, 370–371
 - Australia. *See* Australia
 - AVR, and, 370–371, 393–395
 - children, 364
 - alternatives to detention, 368
 - Convention on the Rights of the Child (CRC), 364
 - circumstances permitting detention, 364–365
 - constitutional and institutional reform, need for, 393–396
 - detention conditions, 365–366, 377–378, 392
 - improving, 368, 372, 382, 395
 - GCM, and, 372–373
 - international human rights law, detention and, 363–366
 - IOM
 - bringing centres into line with international standards, 114

- Global Compact Thematic Paper on Detention and Alternatives to Detention, 371–372
- human rights and humanitarianism, 389–393
- Indonesian detention centres supporting, 114–116
- normative role on immigration detention, 366–367
- working in, 101
- Libya, 23
- offshore processing centres
Australia. *See* Australia
EU, and. *See* European Union (EU)
- fair status determinations, 144–145
- IOM operating, 113–114
non-refoulement, and, 145
- operational practices of IOM, 104, 373–374
- Australia, and. *See* Australia
- Australian-funded immigration detention in Indonesia, 380–384
- detention in Libya, EU
containment practices and, 388–389
- US interdiction and detention in Caribbean, 374–376
- Papua New Guinea, in. *See* Australia
- refurbishment of, 373, 387
- service provision in, 10
- states' detention 'prerogative' and IOM, 367–369
- voluntary humanitarian return' (VHR), and, 388
- displacement
displacement data. *See* data collection
- internal. *See* internal displacement
- natural disasters. *See* natural disasters
- Displacement Tracking Matrix (DTM). *See* data collection
- domestic courts, 131–134
- durable solutions for migration
camp closures, and, 259
- complex challenges of supporting, 257
- data
constructing disconnected narrative of progress, and, 259
- DTM providing information on IDP's access to durable solutions, 263
- need for comprehensive profiling exercise of IDPs, 348
- need for high quality disaggregated data on displaced populations, 263
- GCM, and, 138
- refugees using migratory pathways for own durable solutions, 298
- Haiti earthquake, and. *See* Haiti
- IASC, and. *See* IASC
- IOM
Haiti, and, 348–351
policies and frameworks, 341–345
- Iraq, and. *See* Iraq
- JIPS, targeted profiling exercises with IDPs and host communities, and, 245
- nature of, 340, 348
- UN Guiding Principles, 328
advancing pursuit of durable solutions, 340–345
- durable solutions as goal of, 335, 338–341
- Haiti, and, 348
- Haiti, principles in practice in, 345–351
- lack of explicit IDP right to return, 331
- means of achieving durable solutions, 348
- East Timor
IOM in, 201
- Ebola crisis. *See* IOM and Ebola crisis
- ECOSOC, 167, 170
specialized agency, as, 167

- ethical labor recruitment and IOM, 15, 38, 270–297
- approach to labor migration by IOM, 274–279
 - case study, 284–289
 - Guatemala-Quebec labour program, 277–279
 - IOM as ‘UN Migration’, 279–284
 - IOM Corporate Responsibility in Eliminating Slavery and Trafficking (CREST) Initiative, 287
 - IRIS, 29, 272–273
 - abdicating state responsibility to protect migrant workers’ rights, 292–294
 - better direction, 294–296
 - capacity-building, 287
 - challenges and opportunities for rights-based approach, 289–296
 - GCM Objective 6, and, 283–284
 - Global Policy Network on Recruitment 2020(GPN), 294–292
 - IRIS certification, 287–292, 294
 - IRIS Standard, 283, 286–288
 - Migrant Worker Voice and Engagement, 295–296
 - perils of governance by audit, 289–292
 - reasons for establishing, 272
 - labor migration governance, IOM and, 273–274
 - Leadership Group for Responsible Recruitment, 287
 - migration optimists, 270–271, 274–276
 - Montreal Recommendations, 294–295
 - European Union (EU)
 - European Data Protection Supervisor (EDPS), 265
 - externalization practices in Libya, IOM facilitating, 144, 388–389
 - GDPR, 241
 - Expansion of IOM, *See* expansion of IOM
 - evacuations, 62, 181
 - emergency evacuations, 1, 199, 343
 - funding, 205
 - Gulf War, 196, 198
 - humanitarian evacuations, 63, 196, 198, 205
 - IDPs, 332
 - Libya
 - civil war. *See* IOM in Libyan civil war
 - migrant workers, 386
 - refugees, 387
 - expansion of IOM, 3
 - aggressive expansion in 1990s, 11
 - climate change, and. *See* climate change and migration
 - current era of expansion, 8–9
 - expansionist ethos of IOM, 27–29, 57
 - Gulf War. *See* IOM in Gulf War
 - historical institutionalism, and, 187–190
 - assumptions about IOs and IOM, 193–195
 - humanitarian emergencies. *See* humanitarian emergencies
 - implied powers doctrine, and, 18
 - institutional expansion through precedents, 200–202
 - Libyan civil war. *See* IOM in Libyan civil war
 - motive and opportunity for, 194–195
 - 2016 Agreement, and, 14
 - Frontex, 94
 - pushbacks, 95
 - GCM, 34, 59, 138–139, 148, 162, 280, 308
 - balancing competing interests, 282
 - call for better data on human mobility, 235, 243
 - cooperation, significance of, 138
 - durable solutions for migration, 138
 - ethical recruitment, 272, 274, 282–284, 295
 - labour inspectors, 293
 - expanding IOM’s mandate, 307
 - human rights and protections, 306–308
 - humanitarian crises, and, 306

- IOM designated as lead agency for UNNM, 280
- IOM leading role in, 2, 15, 138, 270, 280, 296, 367, 371–373, 424
- mass migrations prompting adoption of, 282
- member states wanting IOM in leading role in negotiations, 12
- migration detention, 372–373
- non-binding nature of, 152, 371
- purpose and objectives, 282
- refugees
- entitled to specific international protection, 306
 - migratory pathways, and, 298
- trafficked persons, 307
- UN General Assembly considering institutional architecture for, 183
- vulnerabilities in migration, addressing, 306–307
- Global Administrative Law (GAL), 84
- Global Camp Coordination and Camp Management (CCCM). *See* cluster approach
- Global Compact for Migration (GCM). *See* GCM
- Global Compact on Refugees (GCR), 243, 309
- Gulf War (1991). *See* IOM in Gulf War
- Haiti, 32, 220
- cholera
 - fear of contracting in camps, 258
 - response operations in camps, 347
 - 2010 epidemic, 20, 86, 209, 346
 - data collection, 247
 - deportations of Haitians, 1, 35
 - DTM ‘mobility tracking’ in, 257–259
 - Guantanamo Bay, US processing asylum seekers in, 32
 - IOM history of activities in, 345
 - UN Guiding Principles in practice, 345–351
 - camp closures, 348–351
 - camp coordination and management, 346–348
 - durable solutions, 348
 - IOM assistance based on camp residency, discriminatory nature of, 348
 - IOM immediate response to earthquake, 346
 - magnitude of earthquake disaster, 345–346
 - health crisis management
 - COVID-19 pandemic. *See* COVID-19 pandemic
 - Ebola crisis. *See* IOM and Ebola crisis
 - Health, Border and Mobility Management’ (HBMM), 210, 211
 - historical institutionalism and IOs, 190–195
 - assumptions about IOs and IOM, 193–195
 - critical junctures and path dependence, 191–193
 - human rights
 - advocacy NGOs. *See* advocacy NGOs, role of
 - due diligence policy for IOM. *See* human rights due diligence policy for IOM
 - general principles of law, 110
 - international law, and. *See* international law
 - IOM, and. *See* human rights obligations of IOM
 - jus cogens*, as, 86
 - overarching, legitimizing framework for global governance, 72
 - rights irrespective of legal status, 2
 - UN Charter, and. *See* UN Charter
 - UN General Assembly, and, 180
 - World Bank, and, 86, 92, 420
 - human rights due diligence policy for IOM, 23, 137–160
 - cooperation, importance of, 138
 - IOM and human rights, 141–153
 - controversial practices of IOM, 143–148
 - formalized relationship with UN, impact of, 148–153

- human rights due diligence (cont.)
 normative framework of non-normative nature, 141–143
 IOM Constitution deferring status rights questions to host states, 139–140
 UN Human Rights Due Diligence Policy, 153–159
 introduction of, 140
 limitations of, 158–159
 potential contribution of, 156–158
 whether applicable to IOM, 154–156
- human rights obligations of IOM, 22–23, 97–98, 101–136, 141–153
 accountability mechanisms of IOM, 117–133
 analysis and assessment framework, 118–124
 domestic courts, 131–133
 Office of the Inspector General. *See* Office of the Inspector General
 overview, 117–118
 analysis and assessment framework, 118–124
 access, 120–121
 neutrality, 122–123
 outcomes, 123–124
 participation, 121–122
 competences and activities of IOM, 102–105
 detention centres. *See* detention centres
 due diligence policy, and. *See* human rights due diligence policy for IOM
 failure to recognize human rights, 5
 general international law, obligations under, 108–111
 human rights and IOM Constitution, 106
 human rights as explicit part of IOM operations, 304–305
 integration of protection concerns into field operations, 2
 IOM Human Rights of Migrants Policy and Activities (2009), 146
 IOM legitimation strategies, and, 69–75
 IOM papering over rights violations, 10
 lack of clarity about extent of, 101–102
 lack of obligations, 10
 mandate, and, 7
 need for accountability, 105–117
 no formal protection mandate, and, 18–19
 non-normative status of IOM, and, 16
 Policy on the Human Rights of Migrants (2002), 62
 potential for human rights violations by IOM, 2, 111–117
 Australian migrant processing centres, IOM operating, 113–114
 Indonesian migrant detention operations, IOM supporting, 114–116
 warnings about human rights impact of IOM's operations, 112–113
 prioritizing wealthy states' interests over individual rights, 10
 protection actor, IOM as, 19, 36–37, 73
 treaty-based human rights obligations, 107–108
 Human Rights Watch, 384
 Australian detention centres, 379
 concerns about IOM activities, 112, 147
 criticisms of IOM, 144–145
 importance of, 423
 IOM accountability, 102, 105
 IOM data, use of, 445–446
 observer status with IOM, 144
 reports under-examining IOM, 432
 scrutiny of IOM, 432–436
 reduction in, 436–437
 human trafficking, 17, 61, 409
 abuse of a position of power, 411–412
 abuse of a position of vulnerability, 410–412
 AVR, and, 402, 403

- CoE Trafficking Convention, 410
 data collection, 245
 GCM, and, 307
 ILO prohibiting, 286
 IOM, and
 Corporate Responsibility in
 Eliminating Slavery and
 Trafficking (CREST) Initiative,
 287
 counter-trafficking, 1, 63, 181, 373
 principle of non-penalisation, and,
 364
 recruitment of labour, and, 285
 states' obligations, 281, 389
 Trafficking Protocol, 410
 Humanitarian Data Science and Ethics
 Group (DSEG), 266
 humanitarian emergencies
 climate change, and, 220–221
 data, and, 242, 266
 Ebola crisis (2014–16). *See* IOM and
 Ebola crisis
 esprit de corps of IOM staff, 211
 Gulf War. *See* IOM in Gulf War
 internal displacement. *See* internal
 displacement
 IOM work in, 3, 11, 63, 193, 336, 355
 Libyan civil war. *See* IOM in Libyan
 civil war (2011)
 natural disasters. *See* natural
 disasters
- IASC, 63, 233, 305, 316, 339
 CivMil Guidelines, 310, 316, 317
 climate migration, and, 225–226
 cluster approach. *See* cluster
 approach
 Data Responsibility Working Group,
 265
 Framework on Durable Solutions for
 Internally Displaced Persons,
 342, 344, 357–359
 humanitarian protection, 314
 humanitarian response role, 13
 IOM, and, 175, 221, 305, 313, 317, 328
 Operational Guidance on
 Data Responsibility in
 Humanitarian Action, 265, 266
- protection, concept of, 18
 role, 220
- ICC
 Australian detention centres, 391
 cooperation agreement with
 UN, 163
 related organization, as, 13, 164
- ICEM, 5, 53, *See also* IOM
 'European' in name removed, 6
 central objective, 54
 Constitution, 54, 55, 58
 draft constitution, UN Charter and,
 54
 expansion of geographic scope and
 portfolio of services, 6
 membership, 54
 migration managed respecting
 sovereign rights, 6
 motivations for establishing, 55
 multi-mandate organization, as, 55
 PICMME renamed as, 5
 proposals for constitutional change,
 55–56
 renamed as IMO, 6, 56
- ICJ, 17
 human rights, 111
 IOs, 17, 47, 90
 constituent instruments, 50
 constitutions, 178–179
 international legal obligations,
 methods of incurring, 91
 powers to establish internal courts,
 135–136
 states parties, 90
 Statute Article 38(1), 110
- ICRC, 63, 302, 308, 324, 325
 binding humanitarian principles,
 301
 Handbook on Data Protection
 (2020), 265, 266
 international humanitarian law,
 champion of, 40, 318
 protection mandate for all civilians,
 313
- IDPs. *See* internal displacement
- ILO, 51, 272
 Administrative Tribunal (ILOAT),
 98

- ILO (cont.)
 conventions on migrant work, 280
 core labor standards, 286
 Fair Recruitment Initiative, 282–283
 national laws, ILO Constitution
 and, 8
 Principles and Guidelines, 283, 287,
 295
 immigration detention. *See* detention
 centres
 implied powers doctrine, 18
 IOs, and, 143–148
 mandate of IOM, and, 58–59
 Indonesia
 Australian-funded immigration
 detention, 380–384
 detention centres, 114–116
 Intergovernmental Committee for
 European Migration (ICEM),
See ICEM; IOM
 internal displacement, 3, 321–323
 Brookings-LSE Project on Internal
 Displacement, 356
 data collection. *See* data collection
 Framework for Addressing Internal
 Displacement (2017), 338–340
 Framework on the Progressive
 Resolution of Displacement
 Situations (2016), 338, 342–343
 IDPs, 1, 2, 321–323
 AVR, and, 400
 data collection, and, 237, *See also*
 data collection
 definition of, 347
 extent of assistance provided by
 IOM, 326
 Haiti earthquake, and. *See* Haiti
 international protection of,
 329–331
 IOM justification for activities
 with, 331–335
 IOM policy and activities (2002),
 335–336
 IOM providing humanitarian
 assistance to, 220, 234, 321
 IOM's largest group of
 beneficiaries, as, 7
 no specific legal status, 329
 Ukraine, 1
 vulnerability of, 327
 Internal Displacement Monitoring
 Centre (IDMC), 255, 356
 IOM Internal Displacement Data
 Strategy (2021), 245, 266, 267
 major global challenge, as, 331
 natural disasters, and. *See* natural
 disasters
 UN Guiding Principles, and. *See* UN
 Guiding Principles on Internal
 Displacement and IOM
 UN High Level Panel on Internal
 Displacement, 309, 332
 call for better data, 235, 243
 internal policies of IOM
 assessment of, 63
 legal perspectives, 64–69
 guides, manuals and toolkits, 63
 internal funding rules, 63
 internal rules, internal policies
 as, 67
 legitimization through internal
 policy-making, 69–75
 MCOF (2012). *See* MCOF
 MiGOF (2015). *See* MiGOF
 policies implemented on an
 on-going basis, 60–61
 policies, frameworks and guidelines,
 table of, 78
 Policy on the Human Rights of
 Migrants (2002), 61
 Protection Portfolio – Crisis
 Response, 63
 shifting conceptions of IOM's
 purpose and obligations, 60–63
 time-bound strategic planning
 frameworks, 61
 wide dissemination of policies, need
 for, 77
 internally displaced persons (IDPs).
See internal displacement
 International Atomic Energy Agency,
 13, 164
 International Committee of the Red
 Cross. *See* ICRC
 International Court of Justice (ICJ).
See ICJ

- International Covenant on Civil and Political Rights (ICCPR), 152, 364
- International Criminal Court (ICC). *See* ICC
- International Labour Organization (ILO). *See* ILO
- international law
- derived responsibility, 114–115
 - general principles of law, 110
 - human rights law
 - customary human rights law, 109–110
 - immigration detention, 363–366
 - NGOs, and. *See* advocacy NGOs, role of
 - obligations under, 108–111
 - IOM, and. *See* responsibility of IOM under international law
 - IOs, and. *See* international organizations (IOs)
 - sources, 110
 - UDHR rights as part of, 111
- International Law Commission (ILC) Articles on the Responsibility of International Organizations (ARIO). *See* ARIO
- International Organization for Migration (IOM). *See* IOM
- international organizations (IOs)
- accountability, 24–27, 80–86
 - administrative precepts, application of, 84
 - difficulties of holding IOs to account, 99–100
 - individuals and third parties, 82
 - internal reforms and, 25–26
 - IOs causing damage without violating obligations, 86
 - limitations on, 5
 - meaning of, 85
 - members controlling IOs, 81–82
 - misconduct, difficulties with, 86
 - problems in addressing, 82–84
 - standards of, 85–86
 - tropes underlying the law, 87–89
 - ultra vires* actions, 81
 - vacuum around organizations and members, 80–82
 - wrongful acts, 89–93
- constituent instruments, 50
- constitutions
- definition of, 48
 - reflecting binding nature of international norms, 8
- cooperation, 137
- dependence on donor funds, 9
- historical institutionalism, and. *See* historical institutionalism and IOs
- ideal type of IO, 103–104
- ILC Articles on the Responsibility of International Organizations. *See* ARIO
- immunities, 25, 82, 89, 96, 134–135
- implied powers doctrine, and, 143–148
- international law
- general rules applying to IOs, 49
 - human rights obligations under, 108–111
 - international obligations of, 20–21
 - IOs as subjects of, 17
- internationally wrongful acts, 89–93
- attribution, 93
 - basis of obligations, 91–93
 - derived responsibility, 114–115
 - general rules of international law, 92–93
 - immunities, 89–90
 - internal instruments reflecting international law, 92
 - internal mechanisms, 91
 - IOs and courts/tribunals, 90
 - treaties, 91–92
- IOM as an IO, 4–5, 51
- IOM having legal personality, 4, 17, 51
 - pressures and incentives, 70
 - subject of international law, IOM as, 17
- jus cogens*, and, 49, 390, 393
- legal accountability, meaning of, 80
- legitimation strategies, 70–72
- nature of, 193–194

- international organizations (cont.)
 normative functions, 15
 obligations in IOs, 215–217
 related organizations, examples of, 13
 rights and duties, sources of, 47–48
 rules, nature of, 48–49, 64
- Intergovernmental Panel on Climate Change (IPCC), 213
- International Recruitment Integrity System (IRIS). *See* ethical labor recruitment and IOM
- International Refugee Organization (IRO), 51–52
- internationally wrongful acts. *See* international organizations (IOs)
- IOM
 accountability. *See* accountability of IOM
 administration, 65
 Department of Migration Management (DMM), 71, 112
 Department of Operations and Emergencies (DOE), 71, 112, 201, 249
 Emergency Response Unit (ERU), 200
 Ethics and Conduct Office, 99
 Global Migration Data Analysis Centre (GMDAC), 244
 Health, Border and Mobility Management' (HBMM), 210, 211
 Humanitarian Evacuation Cell, 203, 206
 Institutional Law and Programme Support Division of the Office of Legal Affairs, 265
 Migration Protection and Assistance Division, 16
 Office of the Inspector General. *See* Office of the Inspector General
 Standing Committee on Programmes and Finance, 49, 65
 budget, 1, 8
 dependent on earmarked funds to finance activities, 104
 donor funds, 9, 73, 180, 188, 205, 218–219
 DTM as major source of revenue, 250–251
 financing, 218–220
 humanitarian action, and, 7
 Migration Emergency Funding Mechanism, 205
 small core budget, 188
 climate change and migration. *See* climate change and migration
 cluster approach, and. *See* cluster approach
 Constitution. *See* Constitution of IOM
 Council. *See* IOM Council
 creation, reasons for, 5–6
 data collection. *See* data collection
 decentralized structure, 9, 14, 21, 29, 142, 177, 227, 250, 264, 268, 273, 300, 303, 442
 deference to states. *See* IOM
 deference to states
 detention centres, and. *See* detention centres
 Ebola crisis, and. *See* IOM and Ebola crisis
 establishment and constitutional development, 5, 50–56
 expansion of. *See* expansion of IOM
 GCM, and. *See* GCM
 Haiti, and. *See* Haiti
 human rights
 blue-washing, 69, 147, 272, 393
 due diligence policy. *See* human rights due diligence policy for IOM
 obligations. *See* human rights obligations of IOM
 IDPs, and. *See* internal displacement
 immunities, 89–90, 131–133
 individuals, responsibilities to, 4
 institutional change, 37
 institutional culture, 27–29, 143
 reforms, and, 77

- internal displacement, and. *See* internal displacement
- internal policies. *See* internal policies of IOM
- international law, and. *See* responsibility of IOM under international law
- international norms, and, 32–35
- IO, IOM as. *See* international organizations (IOs)
- Iraq, and. *See* Iraq
- labor recruitment. *See* ethical labor recruitment and IOM
- leading agency in UN system on migration issues, as, 14
- mandate. *See* mandate of IOM
- membership of, 1, 73
- migration, and. *See* migration
- national authorities, working with, 23
- nature of, 7, 194–195, 299–303
national prioritization and development actors, 308–309
- normative obligations, 10
- obligations, 16–24
human rights. *See* human rights obligations of IOM
- international legal obligations, 21–23
- legal obligations, 16–18
- political and legal perspectives, 47–50
- states' obligations, and, 19–20
- organizational reform, 15, 40–41, 200–202, 225
- origins, 5–6
- projectization model. *See* projectization model
- protection actor, as, 19, 36–37, 73
- purposes and functions. *See* mandate of IOM
- service provider, IOM as. *See* mandate of IOM
- UN, relationship with. *See* UN and IOM
- UNHCR, and. *See* UNHCR
- IOM and Ebola crisis, 190, 206–210
- extensive activities of IOM, 207–209
- flexible crisis management capabilities, IOM recognized for, 207
- Humanitarian Border Management' (HBM) framework, use of, 207
- UNMEER, 207, 209
- IOM as a related organization, 1, 5, 10–16, 38, 73, 302, 304–308, 437, *See also* 2016 Agreement
- calls for IOM mandate to be revised, 113
- discussions leading to related organization status, 11–12
- Human Rights Due Diligence Policy, binding nature of, 154, 155
- meaning of 'related organization', 12–13, 163–166
- IOM Council, 14
- amendment of the Constitution, 183
- budget, 444
- competence to establish judicial organs, 135
- Ebola crisis, and, 209
- governing body of IOM, as, 49
- human rights of migrants, 146
- humanitarian mandate, and, 58, 77
- immunities, call for, 132
- internal rules, creation of, 65
- MCOF. *See* MCOF
- Migration Emergency Funding Mechanism, 205
- non-normative role of IOM, 174
- observer status, 430
- policies and frameworks, 18, 19, 61, 65, 68
- power to establish human rights court, whether, 135
- 2016 Agreement, and, 21, 22, 169, 175, 177, 178
- Working Group on institutional arrangements, establishment of, 168
- IOM deference to states, 2, 35, 45, 51, 68, 309, 393, 431
- human rights, and, 72
- migration decisions within domestic jurisdiction of states, 7–8, 57, 67, 366

- IOM deference to states (cont.)
 national immigration systems, and, 393, 395
 national prioritization and development actors, 308–309
 need to reconsider, 363
 ‘projectized’ structure, and, 2
 IOM Humanitarian Policy (2012), 146
 IOM Humanitarian Policy-Principles for Humanitarian Action (2015), 33, 297, 302–303, 306, 307, 309–324, 326–360, 425
 accountability of IOM, 323
 diaspora populations, linking with, 315–316
 displacement situations, 320–323
 engagement with parties to conflict, 316
 field operations leading to, 303
 humanitarian crises, 313–314
 humanitarian protection and partnerships, 314–315
 impartiality, 311–312
 independence, 312–313
 internal displacement, 321–323
 IOM mandate, 318–320
 MCOF, and, 317
 movement, focus on, 310–311
 promoting durable solutions, 341
 IOM in Gulf War, 189, 195–202, 206
 crisis management tasks, IOM fulfilling, 189–190
 evacuations, 196, 198, 199
 Gulf War as blueprint for institutional expansion, 190
 short and long term institutional consequences of, 200–202
 understanding IOM Gulf War operations, 196–200
 IOM in Libyan civil war, 190, 202–206
 evacuations
 funding issues, 205
 Humanitarian Evacuation Cell, 203–204
 key coordinator, IOM as, 204
 support for migrants, provision of, 204
 UNHCR, improved partnership with, 204
- Iraq
 DTM as primary means to track displacement movements, 355
 durable solutions
 factors complicating search for, 352–354
 IDPs intentions shifting, 354
 local integration, 356–357
 returns, and, 355–356
 extensive internal displacement in, 351–352
 IASC Framework on Durable Solutions for Internally Displaced Persons, 357–359
 IOM, and, 357–359
 IOM-GU study, 357
 leading role in addressing internal displacement, 354
- jus cogens*, 17, 68
 human rights as, 86
 IOs, and, 49, 390, 393
 nature of, 93
non-refoulement, 49, 86, 94
- Kosovo
 Human Rights Advisory Panel, 90
 IOM in, 201
- Libya
 civil war (2012). *See* IOM in Libyan civil war
 civil war
 detention centres, 1
 EU containment practices, IOM role in, 388–389
 evacuations
 migrant workers, 386
 refugees, 387
 migrants, IOM and, 23
- mandate of IOM, 6–8, 17, 57–60, 217–218, *See also* internal policies of IOM
 accountability, advocacy NGOs and, 442–444
 attempted mandate change, 221–225

- calls for mandate to be revised, 113
- flexibility making it attractive to states, 104
- GCM expanding, 307
- gulf between what IOM can and must do, 7, 58–59
- human rights, and, 7
- humanitarian mandate, 58, 145–148
- implied powers doctrine, migrant protection and, 58–59
- multi-mandate actor, IOM as, 7, 46, 49–50, 55, 63, 71
- no formal protection mandate, 2, 4, 10, 18–19, 104, 142–143, 305–306
- original mandate, 1, 5
- permissive nature of, 7, 58, 331–332, 334–335
- political and legal perspectives, 47–50
- protection of migrants, 67–69
- purposes and functions, 1–3, 6–7, 57–58, 141–142
 - historical institutionalism, and, 187–190
 - shifting conceptions of, 60–63, 76–78, 180–181
- service provider, IOM as, 7, 76, 104, 139, 142–143, 160, 218
- MCOF, 23, 62, 145, 205–206, 211, 310, 313, 317, 328, 336–338, 343
 - centrepiece of IOM emergency responses, as, 205
 - goals of, 62, 336
 - IOM and human rights, 146–147
 - local integration, 341–342
 - return and resettlement, focus on, 342
 - underpinned by ‘migration crisis approach’, 336
- MiGOF, 23, 62
 - foundational principles, 62
- migrants and refugees
 - detention centres. *See* detention centres
 - GCM, and. *See* GCM
 - IOM
 - broad operational definition of migrants and refugees, 7, 332
 - exercising compulsory powers over migrants, 104–105
 - Human Rights of Migrants Policy and Activities (2009), 146
 - labour recruitment. *See* ethical labor recruitment and IOM
 - MICIC, 35, 211
 - New York Declaration for Refugees and Migrants (2016), 148, 307
 - post-crisis support for, 7
 - protection by IOM. *See* mandate of IOM
 - pushbacks. *See* pushbacks
 - refugees
 - entitled to specific international protection, 306
 - GCM, and, 298, 306
 - normative base for, 280
 - principle of non-penalisation, and, 364
 - returns, 101
 - assisted voluntary returns (AVR). *See* AVR
 - home countries’ unwillingness to readmit, 138
 - refoulement*, and. *See* *refoulement*
 - unstable situations, to, 10, 45
 - voluntary under compulsion, 105, 116
 - rights and wellbeing, 2, 30, 34, 280
 - vulnerable migrants, 364
- Migrants in Countries in Crisis Initiative (MICIC), 35, 211
- migration
 - climate change, and. *See* climate change and migration
 - data collection. *See* data collection
 - durable solutions. *See* durable solutions for migration
 - GCM, and. *See* GCM
 - importance of states cooperation, 138
 - IOM
 - approach to global migration, 270–271
 - controlling migration, 10, 270
 - IOM as ‘UN Migration’, 279–284

- migration (cont.)
 Migration Data Strategy (2020), 266, 267
 migration management, 9
 migrants. *See* migrants and refugees
 migration optimists, 270–271, 274–276
 perceived migration crisis gaining steam, 11
 perceptions of migration as threat, 263–264
 states' restrictive migration management goals, IOM enabling, 4, 34
 UN High Level Dialogues on Migration and Development, 281–282
- Migration Crisis Operational Framework 2012 (MCOF). *See* MCOF
- Migration Government Framework 2015 (MiGOF). *See* MiGOF
- Mozambique
 Cyclone Idai, IOM responding to, 334
 IOM's field presence, 202
- natural disasters. *See also* internal displacement; humanitarian emergencies
 cluster approach, and, 305, 317
 disaster risk reduction, 232
 donor funding, IOM activities and, 228
 DTM, use of, 246
 Haiti earthquake. *See* Haiti
 Hyogo Framework for Action (2005–15), 232, 337
 IOM, and, 225
 expertise in response to natural disasters, 227
 helping persons displaced internally or across borders, 195, 321–334
 humanitarian operations, 220–221
 Humanitarian Principles and policy, 321, 323
 Nansen Initiative's Agenda for the Protection of Cross-Border Displaced Persons in the Context of Disasters and Climate Change, 233, 322
 protection frameworks for people displaced across borders, 234
 Sendai Framework, 322
 UN Guiding Principles on Internal Displacement, and, 321
 UNHCR mandate not applying to cross-border displacement, 322
- non-governmental organizations (NGOs). *See* advocacy NGOs, role of
- non-normative, 14–16
non-refoulement, 157
 AVR, and, 418
 internal *refoulement*, 330
jus cogens, as, 49, 86, 94
 offshore asylum determination policies, 145
 pushbacks, 94
 Obligations. *See* obligations
- OCHA, 332
 Centre for Humanitarian Data, 245
 Data Responsibility Guidelines, 267
 data responsibility, concept of, 236
 humanitarian work, principles guiding, 301–302
 Oslo Guidelines, 310, 316, 317
 supporting IOM's related organization status, 14
- Office for the Co-ordination of Humanitarian Affairs (OCHA). *See* OCHA
- Office of the Inspector General, 124–131
 access, 127–128
 assessment of, 131
 jurisdiction, 124
 neutrality, 129–130
 outcome, 130–131
 participation, 128–129
 process and procedures, 125

- workload, 125–126
- offshore processing. *See* detention centres
- Philippines
 - IOM Manila's success promoting labour stream, 277
 - Typhoon Haiyan, IOM responding to, 334
- PICMME, 5, 51, 180, *See also* IOM
 - Brussels Resolution establishing, 52
 - functions under Brussels Resolution, 52–53, 145
 - mandate, extension of, 53
 - membership, 52
 - renamed as ICEM, 5, 53
 - taking over IRO's operational activities and assets, 52
- projectization model, 8–10, 14, 21, 45, 51, 188, 273
 - donor funds, and, 9
 - nature of, 9
- Provisional Intergovernmental Committee for the Movement of Migrants from Europe (PICMME). *See* PICMME
- pushbacks, 94
 - Frontex, and, 95
 - non-refoulement*, and, 94
- refoulement*, 117
 - assisted returns, and, 437
 - meaning of, 116
 - prohibition against. *See non-refoulement*
 - returns from detention, and, 389
 - voluntary under compulsion returns, 116
- refugees. *See* migrants and refugees
- related organizations
 - examples of, 13
 - functional parts of the UN system, as, 13
 - IOM, as. *See* 2016 Agreement; IOM as a related organization
 - legally distinct from UN, 13
 - meaning of 'related organization', 12–13
 - nature of status, 13, 163–166
 - responsibility of IOM under international law, 79–100, *See also* international organizations (IOs)
 - ARIO, 94–97
 - difficulties of holding IOM to account, 99–100
 - grounding assessments of IOM in international law, 30–32
 - immunities of IOM, 89–90
 - internationally unlawful acts, 89–93
 - IOM mechanisms, 97–99
 - legal accountability, meaning of, 80
 - tropes underlying the law, 87–89
 - vacuum assumption, 80–86
- Sustainable Development Goals (SDGs), 243, 282
- trafficking. *See* human trafficking
- 2016 Agreement, 1, 10–16, 49, 64, 308
 - adoption of, 161
 - Art 2(5), effects of, 175–178
 - background, 148
 - critical part of IOM's evolving legal order, as, 65
 - IOM as member of UN teams and governance bodies, 13
 - IOM conducting activities in accordance with UN Charter, 14, 21–23
 - 1996 Agreement, and, 171–175
 - non-normative role of IOM, 14–16, 40, 67, 145
 - reasons for, 166–171
 - UN Charter, and. *See* UN Charter
- ultra vires*, 81
- UN and IOM, 5, *See also* 2016 Agreement
 - Art 2(5) of 2016 Agreement, effect of, 175–178
 - comparison of 1996 and 2106 Agreements, 171–175
 - debate over IOM joining UN, 11
 - disconnect between UN and IOM, addressing, 181–184

- UN and IOM (cont.)
- IOM creation outside UN system, 4, 10
 - IOM obtaining observer status in UN General Assembly, 11
 - legal relationship, changes in, 161–184
 - 1996 cooperation agreement, 11, 168, 171–175
 - reasons for new agreement between, 166–171
 - related organization, IOM as. *See* IOM as a related organization
 - UN-related status, nature of, 163–166
- UN Central Emergency Response Fund (CERF), 251
- UN Charter
- assigning responsibility for peace and security to Security Council, 81
 - Constitution of IOM, and, 178–181
 - draft ICEM constitution, 54
 - human rights, and, 300, 301, 306
 - purposes of the UN, 175
 - related organizations, 13, 163
 - specialized agencies, 12, 166–168
 - 2016 Agreement, and, 21–23, 67, 97–98, 107–108, 147, 148–153, 302, 304
 - effects of Art 2(5), 175–178
- UN Chief Executives Board for Coordination (CEB), 13, 169, 171, 175
- UN General Assembly, 167, 170
- CGM, and, 183
 - human rights, and, 180
 - humanitarian assistance, 301–302
 - IOM obtaining observer status, 11
 - Resolution on the Humanitarian Principles, 305
 - UDHR, and, 111
- UN Guiding Principles on Business and Human Rights, 287
- UN Guiding Principles on Internal Displacement and IOM, 298, 321–322, 326–360
- durable solutions for migration. *See* durable solutions for migration
- Haiti, and. *See* Haiti
- IDPs
- international protection of, 329–331
 - IOM justification for activities with, 331–335
- IDPs, definition of, 347
- IOM policies and Guiding Principles, 335–345
- explicit engagement, 335–340
- Iraq, and. *See* Iraq
- origins of Guiding Principles, 329–330
- putting Guiding Principles into practice, 345–359
 - special needs, persons with, 347
 - widespread endorsement of Guiding Principles, 330–331
- UN High Commissioner for Refugees. *See* UNHCR
- UN High Level Panel on Internal Displacement, 243. *See* internal displacement
- UN High Level Panel on the Post-2015 Development Agenda (2013), 242
- UN Human Rights Due Diligence Policy, 92, 140. *See also* human rights due diligence policy for IOM
- UN Human Rights Up Front Initiative, 23
- UN Inter-Agency Standing Committee (IASC). *See* IASC
- UN Mission for Ebola Emergency Response (UNMEER), 207, 209
- UN Network on Migration (UNNM), 1, 280
- IOM as lead agency for, 280, 296
 - prioritizing rights and wellbeing of migrants, 280
- UN Peacebuilding Fund, 251
- UN Principles on Personal Data Protection and Privacy, 265
- UN Secretary-General Ban Ki-moon, 12, 156
- UN Summit for Refugees and Migrants, 12

- UNHCR, 32, 41, 52, 101, 139, 179, 188, 219, 326
 accountability, 26
 advocacy NGOs, scrutiny by, 421, 431–432
 cluster approach. *See* cluster approach
 co-lead of CCCM, 333
 creation of, 52
 funding, 180, 300
 Global Trends Report, 256
 Humanitarian Evacuation Cell, 203, 206
 humanitarian principles, applying, 319
 IOM
 improved partnership with, 204
 UNHCR supporting IOM's related organization status, 14
 working with, 11, 179
 protection mandate, 8, 19, 36, 40, 104, 305, 318, 329
 refugee mandate not applying to cross-border natural disaster displacement, 322
 refugees, meaning of, 319
 Statute (1950), 305, 309
 World Bank-UNHCR Joint Data Center on Forced Displacement (JDC), 245
- United Kingdom
 Department for International Development (DFID), 219
 Ebola crisis, and, 208
 influential IOM donor, as, 206
 Voluntary Assisted Return and Reintegration programme, 408
 voluntary departures from UK, 407–408
- United States (US)
 Brussels Resolution, 52
 Ebola crisis, 206, 209
 Gulf War, IOM involvement in, 198–199
 Haiti, and, 52, 257–258
 ICEM membership, and, 54
 influential IOM donor, as, 206
 interdiction and detention in Caribbean, 374–376
 IRO, and, 51–52
 origins of IOM shaped by US interests, 6
 PICMME membership, and, 52
 protection for IDPs displaced by natural disaster across international borders, 232–233
- Universal Declaration of Human Rights 1948 (UDHR), 111, 152, 301
- voluntary humanitarian return (VHR), 388–389
- World Bank, 41, 80
 development projects, effects of, 89
 human rights, and, 86, 92, 420
 Inspection Panel, 135, 183
 loans and grants, 92, 308
 World Bank-UNHCR Joint Data Center on Forced Displacement (JDC), 245
- World Health Organization (WHO), 12, 80
 Ebola crisis, and, 207, 209
- World Trade Organization (WTO), 164
 related organization, as, 13